

Comparative Analysis of Right to Information Laws in Pakistan

(February 2023)

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BACKGROUND

The 18th Constitutional Amendment to the Constitution of Islamic Republic of Pakistan inserted 19-A in 2010, states 'Right to information: Every citizen shall have the right to have access to information in all matters of public importance subject to regulation and reasonable restrictions imposed by law.' Pakistan is a federal state. The federal government and all provinces were required to enact effective Right to Information (RTI) to fulfil the constitutional obligation.

Acting on Article 19-A of constitution of Pakistan, Khyber Pakhtunkhwa (KP) was the first province to promulgate Right to Information Ordinance in August 2013, followed by the enactment of the same though KP Provincial Assembly in November 2013. It was followed by Punjab province through enactment of Punjab Transparency and Right to Information Act in December 2013. These two laws had changed the RTI landscape in Pakistan and can truly be called the post 18th constitutional amendment effective RTI laws in Pakistan. Sindh province also enacted Sindh Transparency and Right to Information Act, 2016 in March 2017. This was followed by enactment of Pakistan Right of Access to Information Act in October 2017. Balochistan was the last of province in Pakistan to enact Balochistan Right to Information Act in 2021. Gilgit Baltistan (GB) and Azad Jammu and Kashmir (AJK) have still no RTI laws¹.

PURPOSE AND SCOPE

This is the first of its kind analysis since the enactment of RTI laws by all provinces of Pakistan and at the federal level. The purpose of this comparative analysis is to assess the strengths and weaknesses of the provincial and national RTI laws in Pakistan vis-à-vis national and international best principles. It will also help enactment of effective RTI laws in GB and AJK, based on the experiences of the existing RTI laws in Pakistan, if and when the concerned governments decide to enact RTI laws.

¹ Constitutionally, GB and AJK are not part of Pakistan, though Pakistan has full administrative control over these areas. Therefore, the provisions of constitution of Pakistan, including Article 19-A, don't apply over GB and AJK. However, Article 22 of Interim Constitution of AJK 1974 states "Right to Information. - Every State Subject shall have the right to have access to information in all matters of public importance subject to regulation and reasonable restrictions imposed by law". Gilgit Baltistan is the only 'administrative province' of Pakistan with no legal or constitutional provision for right to information as right to information is not included Part II "Fundamental Rights" of The Gilgit-Baltistan (Empowerment and Self-Governance) Order, 2009'

Lastly, the research will add on to strengthening and reforming the emerging RTI regime in Pakistan and will provide a ready reference for the RTI practitioners, civil society, journalists and human rights activists in Pakistan.

1. Table for Comparative Analysis of RTI Laws in Pakistan.

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021				
	1. PREAMBLES							
	kistan acknowledge importance	, all RTI laws in Pakistan have refer of RTI for fundamental rights, ma						
To provide for ensuring transparency and access to information in the Province of the Khyber Pakhtunkhwa. WHEREAS Article 19A of the Constitution of the Islamic Republic of Pakistan provides that every citizen shall have the right to access to information in all matters of public importance, subject to regulation and reasonable restrictions imposed by law; AND WHEREAS transparency of information is vital to the functioning of democracy and	 An Act to provide for transparency and freedom of information in the Punjab. Preamble.–Whereas it is expedient to provide for transparency and freedom of information to ensure that citizens have improved access to public information; to make the Government more accountable to citizens; to enforce the fundamental right of access to information in all matters of public 	To provide for promoting transparency in the working of every public authority by setting out a practical regime for every citizen to secure access to information in a rapid and low cost manner under the control of public authorities, the constitution of a Sindh Information Commission and for matters connected therewith or incidental thereto. WHEREAS Article 19A of the Constitution of the Islamic Republic of Pakistan provides that every citizen shall have the right to access information in all	To provide for the right to information in transparent and effective manner, subject only to reasonable restrictions imposed by law WHEREAS Government believes in transparency and the right to have access to information to ensure that the people of the Islamic Republic of Pakistan have improved access to records held by public authorities and promote the purposes of making the Government more accountable to its people, of	To provide for ensuring transparency and access to information in Balochistan. Whereas Article 19-A of the constitution of the Islamic Republic of Pakistan Proves that every citizen shall have the right to access to information in all matter o public importance, subject to regulation and reasonable restrictions imposed by the law.				

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
also to improve governance, reduce corruption, and to hold Government, autonomous and statutory organizations and other organizations and institutions run on Government or foreign funding, more accountable to its citizens and for matters connected therewith and incidental thereto; AND WHEREAS it is essential that citizens shall have right to information to participate meaningfully in a democratic process and further to improve their involvement and contribution in public affairs;	importance; and, to provide for ancillary matters;	matters of public importance, subject to regulations and reasonable restrictions imposed by law; AND WHEREAS transparency and access to information are essential principles of democracy which not only enable the populace to hold the Governments and their institutions accountable but also help in improving the system of governance; AND WHEREAS it is essential that all citizens shall have right to information to participate meaningfully in the democratic process and further to improve their involvement and contribution kin public affairs; NOW, THEREFORE, it is expedient to provide for transparency and freedom of information to ensure that all citizens have better access to	improving participation by the people in public affairs, of reducing corruption and inefficiency in Government, of promoting sound economic growth, of promoting good governance and respect for human rights; AND WHEREAS it is expedient to provide for a law which gives effect to the fundamental right of access to information, as guaranteed under Article 19A of the Constitution of the Islamic Republic of Pakistan and international law, whereby everyone shall have the right to have access to all information held by public bodies subject only to reasonable restrictions imposed by law, and for matters connected therewith or incidenta I thereto;	And whereas it is essential that citizens shall have right to information to participate meaningfully in the democratic process and further to improve their involvement and contribution in public affairs.

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
		public information, to make the Government more accountable to citizens, to enforce the fundamental right to information in all matters of public importance, to ensure transparency in all Government matters and to provide for ancillary matters;	STATEIMENT OF OBJECTS AND REASONS The proposed Bill is intended to promote a two way flow of Informatron i.e. from the government to the people and vice versa for strengthening and safeguarding the public's "right to know", especially in the back drop of Afticle 19A of the Constitution, which explicitly recognizes this right as a fundamental human rig h t. WHEREAS, Right to know is an inallenable birth right of an individual and is universally recognized in a democratic drspensation. In a constitutional governance, public officials are the custodians of the public records and documents, and the people, the real sovereigns, have the right of	

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
			access to all public records,	
			subject to law and except the	
			material disclosure of which	
			may be harmful to national	
			security, relations with the	
			friendly countries and privacy	
			of the life, home, family and	
			honour of the citizens cf	
			Pakistan.	
			WHEREAS, access'-o	
			information is an essential	
			pre-requisite to the people's	
			realizatlon of their ideals of	
			good and transparent	
			governance and for which it is	
			necessary to ensure that the	
			citizens of Pakistan should	
			have the fullest possible	
			access to public records.	
			Therefore, in pursuance of the	
			aforesaid objectives, this Bill is	
			being introduced to ensure	
			that the citizens of Pakistan	
			may have the fullest possible	
			access to pu blic records.	

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021				
	2. SHORT TITLE, EXTEND AND COMMENCEMENT							
a) 25 th Constitutional amendment in 2018 under the Article 246 has explicitly mentioned that all tribal areas in Balochistan (Article 246, B-(ii) Zhob district, Loralai district (excluding Duki Tehsil), Dalbandin Tehsil of Chagai district and Marri and Bugti Tribal territories of Sibi district) shall stand merged with Balochistan. Therefore, there was no need mention tribal areas in Balochistan RTI Act and the Balochistan RTI Act is also applicable to the whole province. b). After the enactment of Balochistan RTI Act, now all provinces in Pakistan have provincial RTI laws. Information commissions under all RTI laws have been established except Balochistan.								
 1) 1. This Act may be called the Khyber Pakhtunkhwa Right to Information Act, 2013. 2. It extends to the whole of the Province of the Khyber Pakhtunkhwa. 3.It shall come into force at once. 	 (1) This Act may be cited as the Punjab Transparency and Right to Information Act 2013. (2) It extends to the whole of the Punjab. (3) It shall come into force at once. 	 (1) This Act may be called the Sindh Transparency and Right to Information Act, 2016. (2) It shall extend to the whole of the Province of Sindh. (3) It shall come into force at once. 	 This Act may be called the Right of Access to Information Act, 2017. It shall apply to all public bodies of the Federal Government. It shall come into force at once. 	 1) 1. This Act may be called the Balochistan Right to Information Act, 2021. 1) 2. It extends to the whole of Balochistan, except the Tribal Areas. 1) 3. It shall come into force at once. 				

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3. DEFINITIONS								
 a) While Punjab, Sindh and Pakis laws to lower judiciary only. 	stan RTI laws include any court in	n the definition of public body, the	KP and Balochistan has restricted	the ambit of the respective R				
b) The 'applicant' is defined as c as 'applicant' should be included		in Pakistan. Legal person as applica	nt is included only in Punjab and S	Sindh RTI laws. The legal perso				
2. Definitions: In this Act, unless there is anything repugnant in the subject or context,-	2. (a) "applicant" means a citizen of Pakistan or a legal person registered or incorporated in Pakistan,	 2. In this Act, unless there is anything repugnant in the subject or context – (a) "Applicant" means a citizen 	2. Definitions—In this Act, unless there is anything repugnant in the subject or context—	2) In this Act, unless there is anything repugnant in the subject or context. –				
(a) "complaint" means any allegation in writing made by or on behalf of a requester that his request for information has not been dealt with by a public body in accordance with the rules and procedures set out in this Act, including where he has been wrongfully denied access to all or part of that record;	seeking information under this Act and includes a person authorized on behalf of the legal person; (b)"Commission" means Punjab Information Commission established under this Act; (c)"Commissioner" means an Information Commissioner	of Pakistan or a legal person registered or incorporated in Pakistan, seeking information under this Act; (b) "Commission" means the Sindh Information Commission established under this Act; "Commissioner" means an Information Commissioner and includes the Chief Information Commissioner; "Document" means any order	 (i) "appeal" means any grievance lodged in writing by an applicant with the Information Commission in accordance with section 17; (ii) "applicant" means a citizen of Pakistan, as defined in law, who lodges a request or any person who is acting for or on behalf of such a person; 	 a) "Act" means th Balochistan Right t Information Act, 2021. b) "Applicant" means person who is citizen of Pakistan, seeking informatio under this Act and includes person authorized on this behalf. 				
	and includes the Chief Information Commissioner;	or decision made and duly notified;	(iii) "designated official" means an official of a public	 c) 'Complaint' means ar allegation in written made b or in behalf of an applicar 				

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
 ^(b) Public Information Officer means an officer of a public body designated under section 6 of this Act; (c) "employee or official" in relation to a public body means a person employed in a public body whether permanently or temporarily and includes consultants; (d) "Government" means the Government of the Khyber Pakhtunkhwa; (e) "information" means material which communicates meaning and which is held in recorded form; (f) "Information Commission" means the Khyber Pakhtunkhwa Information Commission established under section 24 of this Act; 	 (d)"complaint" means a complaint made, in writing, to the Commission by an applicant on one or more of the following grounds:- (i) wrongful denial of access to information; (ii) non provision of information within the stipulated time; (iii) refusal to receive and process the request from an applicant; (iv) furnishing false, misleading or incomplete information; (v) charging fee or cost for provision of information in excess of the requisite fee; 	"complainant" means a complaint made, in writing, to the Commission by an applicant on one or more of the following grounds: (i) wrongful denial of access to information; (ii) non provision of information within the stipulated time; (iii) refusal to receive and process the request from an applicant; (iv) furnishing false, misleading or incomplete information; (v) charging fee or cost for provision of information in excess of the requisite fee; (vi) deliberate destruction of information to avoid its disclosure; (vii) failure of a public body to implement the provisions regarding proactive disclosure; or	body designated in accordance with section 9; (iv) "Information Commission" means the Pakistan Commission on Access to Information established in accordance with section 18; (v) "information" means information based on record; (iv) "national security" means the matters pertaining to the integrity, security or defence of Pakistan or any part thereof; (vii) "prescribed" means prescribed by rules or regulations made under this Act; (viii) "principal officer" means- (a) in case of the Federal Government Ministers and Divisions, the Secretary thereof and	that is request for information has not been dealt by a public body in accordance with the rules and procedures set out in this Act, including where he has been wrongly denied access to record or information. d) Commission means The Balochistan Information Commissioner established under this Act. e) 'Commissioner' means an information commissioner and includes their Chief Information Commissioner; f) 'Complainant' means,- (i) an applicant; and (ii) a person acting for an on behalf of an applicant. g) 'employee or official' in relation to a public body means a person employed in

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(g) "prescribed" means prescribed by rules made	(vi) deliberate destruction of information to avoid its	(viii) violation of any other provisions of the Act by a public	(b) in all other cases, the head or chief executive of the public	a public body whether permanently or
under this Act;	disclosure;	body; "Government" means the	body by whatever designation identified;	(i) information means any
 (h) "Province" means the Province of the Khyber Pakhtunkhwa; (i) "Public body" means: (i) any department or attached department of the Government; (ii) Secretariats of Chief Minister and Governor of the Khyber Pakhtunkhwa; [(iii) Secretariat of the 	 (vii) failure of a public body to implement the provisions regarding proactive disclosure; or (viii) violation of any other provision of the Act by a public body; (e) "Government" means Government of the Punjab; (f) "information" means any information held by a public body and includes any 	Government of Sindh; "Information" means any information held by a public body and includes any memo, book, design, map, contract, representation, pamphlet, brochure, order, notification, document, plans, letter, report, accounts statement, project proposal, photograph, audio, video, drawing, film, any instrument prepared through electronic process, machine- readable documents and any other documentary material	 (ix) "public body" means— (a) any Ministry, Division, attached department or subordinate office, including autonomous bodies of the Federal Government; (b) any Federal and any municipal or local authority set up or established by or under any Federal law; (c) the National Assembly and the Senate including their secretariats, committees and 	information held by a public body and includes memo, books, design, map, contract, representation, pamphlet, order, notification, document, plans, letter, report, accounts, statement, project proposal, photograph, audio, video, drawing, film, any instrument prepared through electronic process, machine readable documents and any other documentary material regardless of its physical farm
Provincial Assembly, Khyber Pakhtunkhwa alongwith the Members of the Assembly and the Assembly itself;] (iv) any Office, Board, Commission, Council or any	memo, book, design, map, contract, representation, pamphlet, brochure, order, notification, document, plans, letter, report, accounts statement, project proposal, photograph, audio, video, drawing, film, any instrument	regardless of its physical form or characteristics; "Prescribed" means prescribed by the rules or regulations made under the Act; "Public Body" means: (i) a department, attached department, autonomous or	members; (d) any statutory corporation or other body corporate or institution set up or established or owned or controlled or funded by the Federal Government	or characteristics. (j) information commission' means The Balochistan Information Commission stashed under Section 17 of this Act;

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other Body established by, or under, any law; (v) subordinate judiciary i.e. Courts of District and Sessions Judges, Courts of Additional District and Sessions Judges, Courts of Senior Civil Judges, Courts of Civil Judges and Courts of Magistrates; (vi) Tribunals; (vii) anybody which is owned, controlled or substantially funded by one of the above, including enterprises owned by the Province; and (viii) any other body which undertakes a public functions; (j) "record" means information which is recorded in any form;	prepared through electronic process, machine-readable documents and any other documentary material regardless of its physical form or characteristics; (g) "prescribed" means prescribed by the rules or regulations made under the Act; (h) "public body" means– (i) a department, attached department, autonomous or semiautonomous body of the Government, a company of the Government or a special institution; (ii) a local government constituted under the Punjab Local Government Act 2013 (XVIII of 2013) or any other law for the time being in force;	semiautonomous body of the Government, a company of the Government or a special institution created by the government. (ii) a local government constituted under the Sindh Local Government Act, 2013 or any other law for the time being in force; (iii) Secretariat of Governor of Sindh; (iv) any Court, Tribunal, Office, Board, Commission, Council, or other body functioning in the province of Sindh; (v) Provincial Assembly of Sindh; (vi) statutory body established under a provincial law; and (vii) a non-government organization substantially financed by the Government or a local government; (viii) Secretariat of Chief Minister, Sindh;	 (e) any court, tribunal, commission, or board under the Federal law; (f) any incorporated or unincorporated body of the Federal Government functioning under the control or authority of another public body or wherein one or more public bodies own or have controlling interest or provide substantial funding; (g) any other organization which undertakes a public function, to the extent of that function; and (h) a non- government organization which directly or indirectly receives or has received public funds, subsidy, tax exemptions, piece of land or any other benefit involving public funds and any other nongovernmental 	 (k) Prescribed' means prescribe by rules made under this Act. (l) 'province' means the province of Balochistan; (m) 'public information officer' means a public information officer designated under section 6 of this act; (n) 'Public Body' means: (i) any department or attached department of the Government; (ii) Secretariat of the Provincial Assembly, Balochistan; (iii) Subordinance Jurdiciary e.g. courts of district and sessions judges, courts of additional district and sessions judges, courts of
(k) "request for information" shall include a request for			organization or body	senior civil judges, courts of

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KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
information and a request for a specific record; (I) "requester" means any citizen, who has made a request for information under this Act; and (m) "third party" means a person other than the person making a request for information or a record.	 (iii) Secretariat of Governor of the Punjab; (iv) any court, tribunal, office, Board, Commission, Council, or other body substantially financed by the Government; (v) Provincial Assembly of the Punjab; (vi) statutory body established under a provincial law; and (vii) a non-government organization substantially financed by the Government or a local government; (i) "public information officer" means a public information officer designated under section 7 of the Act; and 	"designated official" means a public information officer designated under section 7 of the Act; and Government; (k) "right to information" means the right to obtain information accessible under the Act and includes the right to: (i) Inspect any work or document; (ii) take certified copy of a document; and (iii) obtain copy of information in electronic form.	registered under any law for the time being in force; (x) "record" means a public record as defined in section 6; (xi) "request" means a request for access to information and includes a request for access to a specific record and (xii) "right of access to information" means the right of access to information accessible under this Act which is held by or under the control of any public body and includes the rights of access to information, documents, or record in digital or printed form, as the case may be,	civil judges and courts of magistrate, office, Board, Commission (including the Balochistan public service commission, council or any other body established by, or under, any law, (v) Tribunal (Vi) any body which is owned, controlled or substantially founded by one of the above, including enterprises owned by the province or which undertake public function; (vii) a local government constituted under the Balochistan Local Government Act 2010 (Act V of 2010) (viii) a non-governmental organization financed by the Government or a local Government;

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	 (j)"right to information" means the right to obtain information accessible under the Act and includes the right to- (i) inspect any work or document; (ii) take notes, extracts or certified copy of a document; (iii) take certified sample of any material; and (iv) obtain copy of information in electronic form. 			 (o) 'record' means information which is recorded in any form; (p) 'request for information' means and includes a request for information and a request for information and a request for specific record. (q) 'Rules' means rules made under this Act.

4. RIGHT TO INFORMATION AND OVERRIDING OTHER LAWS

a) Punjab, Sindh and Pakistan RTI laws are very explicit on the overriding powers of the respective laws. KP RTI law uses 'notwithstanding' clause while Balochistan RTI law doesn't specify the overriding powers. This overriding powers of the RTI laws have made the Pakistan Official Secret Act 1923 redundant. Before these laws, disclosing public information was illegal. Now, not disclosing information is illegal, except exempted information.

3. Right to information(1)	3. Access to information	3. Every public Body shall at all	3. Right to have access to	3) An Applicant in the
Every citizen shall subject to	Subject to the provisions of	times endeavor to maintain	information not be denied—	prescribed manner, shall
the provisions of this Act and	this Act, an applicant may, in	transparency in discharge of its	(1) Subject to the provisions of	subject to the provisions of
any rules made under it, have	the prescribed manner,	functions.	the Act, no applicant shall be	this Act and any rules made
the right to access any			denied access to information	under it, have the right to

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 information or record held by a public body. (2) Notwithstanding anything contained in any other law for the time being in force, and subject to the provisions of this Act, no requester shall be denied access to any information or record. (3) This Act shall be interpreted so as,- (a) to advance the purposes of this Act; and (b) to facilitate and encourage, promptly and at the lowest reasonable cost, the disclosure of information. 	 exercise the right to information. 22. Interpretation: This Act, the rules and regulations shall be interpreted so as to advance the purposes of this Act and to facilitate and encourage, promptly and at the lowest reasonable cost, the disclosure of information and effective implementation of right to information. 1) The provisions of this Act shall take precedence over the provisions of any other law. 2) An exception mentioned in section 13 shall take precedence and any exception or limitation in any other law on right to information may not be construed to extend the scope of the exception in this 	 4. Access to Information: Subject to provisions of this Act and any rules made therein, an Applicant may, in the prescribed manner, exercise the right to acquire information and/or record held by any Public Body. 20. This Act and the rules shall be interpreted so as to advance the purposes of this Act and to facilitate and encourage, promptly and at the lowest reasonable cost, the disclosure of information and effective implementation of right to information. 22. The provisions of Act shall take precedence over the provisions of any other law. 	or record held by the public body. (2) This Act may be interpreted so as to advance its purposes as set out in the preamble and to— (a) promote the right of access to information; and (b) facilitate and encourage promptly the disclosure of the information at the lowest and reasonable cost. 25. Act to override other laws- The provisions of this Act shall have effect notwithstanding anything inconsistent therewith contained in any other law for the time being in force.	access any information or record held by a public body, as mentioned under this Act.

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	Act, although such provision in other law may elaborate on the exception mentioned in section 13.			

5. MAINTENANCE AND INDEXING OF RECORD

a) While all RTI laws in Pakistan provide for maintenance and indexing of record, no mechanism is in place and no power is available with information commissions to ensure maintenance and indexing of record by public bodies. The importance of information management and digitization can't be overlooked for proactive disclosure of information as well as responding to information requests.

4. Maintenance and Indexing	8. Maintenance and indexing	5. Proper Maintenance of	4. Maintenance and indexing	4) Subject to the provisions of
of Record.	of information (1) Subject	Records	of record— (1) Subject to the	this Act and in accordance
	to provisions of this Act and		provisions of this Act and rules	with the rules as may be
Subject to the provisions of	the rules or regulations, a	Subject to the provisions of this	made thereunder, the	prescribed thereunder, each
this Act and in accordance	public body shall maintain	Act and any rules made herein,	principal officer of each public	public body shall ensure that
with the rules as may be	information relating to the	each Public Body shall ensure	body shall ensure that the	all of the records which it
prescribed, each public body	body in an easily accessible	that all of the records which it	record held by that body is	holds are properly
shall ensure that all of the	form.	holds are properly maintained	properly maintained, so as to	maintained, including so as to
records which it holds are	(2) A public body shall, within	so as to enable it to comply with	enable it to comply with its	enable it to comply with its
properly maintained, including	the time prescribed by the	its obligations this Act, and in	obligations under this Act.	obligations under this Act,
so as to enable it to comply	Commission for any special or general categories of	accordance with any relevant		and in accordance with any
with its obligations under this	information, computerize or	rules or standards established		relevant rules or standards
Act, and in accordance with	maintain in electronic form	by the Sindh Information	(2) Each public body shall	established by the
any relevant rules or	the information to enable–	Commission.	bring its record management	Information Commission.
			practices in line with the	

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standards established by the Information Commission.	 (a) easy retrieval of information; and (b) easy and authorized electronic access of information by an applicant 		secretariat instruction, 2004 or any other instructions of the Federal Government.	

6. PUBLICATION AND AVAILABILITY OF RECORD /PUBLIC DISCLOSURE

a) While all these laws provide for an elaborate list of documents/record to be disclosed proactively, there is no punitive powers with Information Commissions to ensure public disclosure by public bodies. The concerned governments should ensure that all public bodies disclose the information proactively, through directives and provision of sufficient resources.

b) If the public bodies disclose the information/record mentioned in the respective RTI laws, it will be a major step in improving transparency and accountability. It will also help reduce the number of information requests filed with the public bodies.

c) A unique feature of the Pakistan Right of Access to Information Act 2017 is the declaration of public record. All RTI laws in Pakistan provide for exempted information only and rest of the information is public. The international best principals of RTI laws also dictate that only the list of exempted information should be narrowly drawn, and information/record not exempted is considered public.

5. Publication and Availability	4. Proactive disclosure	6. (1) Subject to the provisions	5. Publication and availability	5) The following categories of
of Record.	Subject to the provisions of	of this Act, a Public Body shall	of the record— (1) The	information shall be dully
The following categories of	this Act, a public body shall	proactively disclose and publish:	principal officer of each public	published by the public
information shall be duly	proactively disclose-		body shall, within six months	bodies in an up-to-date
published by public bodies in			of the commencement of this	fashion and in a manner

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an up-to-date fashion and in a	(a) particulars of the public	a) Particulars of its	Act, ensure that the following	which best ensures that they
manner which best ensures	body, its functions and	organization, functions and	categories of the information	are accessible to those for
that they are accessible to	duties;	duties;	and record are duly published	whom they may be relevant,
those for whom they may be	(h) now on and functions of	b) Powers and functions of its	including uploading over the	including over the internet,
relevant, including over the	(b) powers and functions of	officers and employees;	internet or in a manner which	subject to reasonable
Internet, subject to	its officers and employees;	c) Norms and criteria set by it	best ensures that these are	restrictions based on limited
reasonable restrictions based	(c) norms and criteria set by	for the discharge of its daily	accessible subject to	resources.
on limited resources:	the public body for the	functions;	reasonable restrictions based	
(a) Acts and subordinate	discharge of its functions;	d) Rules, regulations,	on limited resources: a)	
legislation such as rules,		notifications circulars,	description of the public	a) Acts, Ordinances and
regulations, notifications, bye-	(d) Acts, Ordinances, rules,	instructions and other legal	body's organization and	subordinance legislation such
laws, manuals and orders	regulations, notifications,	instruments being enforced,	functions, duties, powers and	as rules, regulations,
having the force of law in the	circulars and other legal	issued or used by it or being	any services it provides to the	notifications, bye-laws in the
Province, including being	instruments being enforced,	used by its employees in the	public, including a directory	province, including being
made available at a	issued or used by the public	discharge of its functions;	and any services it provides to	made available at a
reasonable price at an	body in the discharge of its	e) Statement of categories of	the public, including a	reasonable price at an
adequate number of outlets to	functions;	information that are under its	directory of its officers and	adequate number of outlies
ensure reasonable access by		control;	employees, indicating their	to ensure reasonable access
the public;	(e) a statement of categories of	f) Description of its decision	duties that these are	by the public.
(b) information about the	information being held by the	making processes;	accessible subject to	by the public.
public body, including its	public body;	g) Details of all its	reasonable restrictions based	b) information about the
organization, functions,	(f) a description of its	administrative and	on limited resources; b)	public body, including its
duties, powers and any	(f) a description of its	developmental decisions;	statutes, statutory rules,	organisation, functions,
services it provides to the	decision-making processes	h) Directory of its officers and	regulations, bye-laws, orders	duties, powers and any
public;	and any opportunities for the	employees with their	and notifications, etc.	services it provides to the
(c) a directory of its officers	public to provide input into	qualifications and respective	applicable to the public body	public;
and employees, including a			disclosing the date of their	

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 (h) details about any subsidy or benefit programmes operated by the public body, including details about the amount or benefits provided and the beneficiaries; (i) particulars of the recipients of concessions, permits, licences or authorizations granted by the public body; (j) the categories of information held by the public body; (k) a description of the manner in which requests for information may be made to the public body, including the name, title and contact details of all Public Information Officers; and (l) such other information as may be prescribed. (2) Public body shall also publish an annual report on what they have done to implement their obligations under this Act, which shall 	 information officer of the public body; and (m) any other information that the Government may notify in the official Gazette. 9. Annual report of public bodies A public body shall publish in electronic form or otherwise an annual report of its activities under this Act during the previous financial year by 31 August each year in such manner as may be prescribed and make the report available for public inspection free of charge and for purchase at a reasonable cost. 	where possible so that all citizens have easy access to it. (3) Every public body shall endeavour to ensure proactive disclosure of information as explained in sub-section (1) of section 6.	agreements and contracts, including, contracts of employment which can be entered into with the public body, along with particulars about the recipients of any concession, permit, license or authorization granted by the public body; f) a description of its decision making processes as defined in the Federal government's secretariat instructions, 2004 and any instructions for the time being in force for the public to provide any input into or be consulted about decisions; g) detailed budget of the public body; including proposed and actual expenditures, original or revised revenue targets, actual revenue, receipts, revision in	 amount or benefits provided and the beneficiaries. g) particulars of the recipients of concessions, permits, licenses or authorizations granted by the public body. h) a description of the manner in which requests for information may be made to the public body, including the name, title and contact details of all designated officers, and i) such other information that the government may notify in the official gazette.

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include detailed information about the requests for information which they have received, and how they have processed these requests. (3) The annual report under sub-section (2) shall be formally forwarded to Speaker Provincial Assembly of Khyber Pakhtunkhwa and to the Information Commission, who shall take such action on the report as they may deem appropriate.			the approved budget and the supplementary budget; h) the methods whereby information in the possession or control of the public body may be obtained and the prescribed fee required along with the name, title and contact details of the designated officials; i) reports including performance reports, audit reports, evaluation reports, inquiry or investigative reports and other reports that have been finalized; j) such other matters which the principal officer of the public body deems fit to be published in the public interest; k) such other information as may be prescribed; and	 2) Public body shall also publish an annual report on what they have done to implement their obligations under this Act, which shall include detailed information about the requests for information which they have received, and how they have processed these requests. (a) such report shall be forwarded to the information commission

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			l) camera footages at public	
			places, wherever available,	
			which have a bearing on a	
			crime: Provided that it the	
			information or record pertains	
			to a period earlier than the	
			year 2008, the same shall be	
			published within reasonable	
			time.	
			8. Computerization and	
			Voluntary Disclosure of	
			record Each public body	
			shall endeavour to ensure	
			within the time prescribed in	
			section 5 and, that all record	
			accessible under this Act is	
			computerized and is available	
			online so that authorized	
			access to such public records	
			is facilitated.	
			6. Declaration of the public	
			record Subject to the	
			provisions of section 7, the	
			קוסטוויז טו זפננוטוו ז, נוופ	21

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			following record of all public bodies is hereby declared to be the public record, namely:- a) policies and guidelines; b) transactions involving acquisition and disposal of property and expenditures are undertaken by a public body in the performance of its duties and functions; c) information regarding grant of licenses, allotments and other benefits, privileges, contracts and agreements made by a public body; d) final orders and decisions, including decisions relating to members of public; and	
			e) any other record which may be notified by the Minister-in- Charge of the Federal Government as public record for the purposes of this Act.	

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	7. DESIGNATION OF OFFICIAL/PUBLIC INFORMATION OFFICER					
a) All RTI laws in Pakistan provide for designation of official/public information officers in concerned public bodies. The duration for such appointments varies from 30 days (in case of Pakistan RTI law) to 120 days (in case of KP and Balochistan RTI laws). However, under all these laws, such time has already been lapsed and the public information officers/designated official should have been appointed by now. As Balochistan Information Commission has not yet established, therefore there is no mechanism to implement this provision in Balochistan province. b) Except Balochistan RTI law, all RTI laws in Pakistan put the responsibility on head of public body/principle officer to act as public information officer/designated officer if the public information officer or official is not designated. c) In KP, Punjab and Balochistan RTI laws, the term used is Public Information Officer. In Sindh and Pakistan federal RTI law, the term used is Designated Official. Public Information Officer is all inclusive term and convey the proper meaning and responsibility under the RTI laws.						
6.Designation of Official	7. Designation of public information officers	7. (1) Appointment of Designated official (1) Every	9. Designated Official Each public body shall, within thirty	6. (1) On commencement of this act, a public body shall		
(1) On commencement of this Act, a public body shall within a period of one hundred and twenty (120) days, designate and notify an officer to act as Public Information Officer for the purposes of this Act, with whom request for information under this Act may be lodged.	(1) A public body shall, within sixty days of the commencement of this Act, designate and notify as many officers as public information officers in all administrative units or offices under it, as	public body, within a period of 45 days from the commencement of this Act, designate and notify an officer or any appropriate number of the officers to act and serve as a designated officer(s) not below the grade of BPS-16 with whom the request for information under this Act may be lodged.	days of the commencement of this Act, notify one or more designated officials, not below the rank of an officer in BPS - 19 or equivalent; Provided that where no designated official has been notified or he is absent or not available, principal officer of the public body shall be the designated	within a period of one hundred and twenty (120) days, designate and notify and officer to act as Public Information Officer in all administrative departments/Sub- ordinance Offices/Units/Districts or offices under it, for the purpose of this Act, with		
(2) In case no such official has been designated or in the	may be necessary.		official: Provided further that in case of non- government	whom request for		

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event of the absence or non availability of the Public Information Officer], the person in charge of the public body shall be the Public Information Officer. (3) The Public Information Officer shall be responsible for ensuring that requests for information are dealt with in accordance with this Act and generally for promoting full compliance by the public body with its obligations under this Act.	 (2) Subject to the provisions of this Act, a public information officer shall provide information to an applicant, and shall perform such other functions as may be prescribed to achieve the purpose of this Act. (3) The public information officer may seek necessary assistance of any other officer of the public body. 	 (2) In case, no such officer is appointed, the person in-charge of the public body shall be deemed as a Designated Official. (3) The Designated Official shall be responsible for ensuring full compliance of the provisions of this Act. 	organization, it may designate a senior officer as per its organizational structure. 10. Function of Designated Official – (1) Subject to the provisions of this Act and the rules made thereunder, the designated official shall be responsible for ensuring that requests are dealt with promoting full compliance by the public body of its obligation under this Act.	 information under this Act may be lodged. 2) The Public Information Officer shall be responsible for ensuring that requests for information are dealt in accordance with this Act and generally for promoting full compliance by the public body with its obligations under this Act.
	(4) Any officer whose assistance has been sought under subsection (3) shall render all assistance to the public information officer seeking his assistance and for purposes of any contravention of the provisions of this Act, such		(2) A designated official, as may be prescribed, assist applicant who is having problems due to any disability in describing the information sought in sufficient detail to	

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	other officer shall be deemed as public information officer.		enable the public body to locate that information.	
	8. R	EQUEST FOR INFORMAT	TON	
that why the information is requ of the RTI laws in Pakistan provi b) Balochistan RTI laws is the on	ired or what is the utility of infor de sufficient reason for disclosu	s it binding on applicant to provide f mation requested is considered ag re of information and responding t kes it binding on the information re	ainst the national and internationa o information requests.	
 7. Request for Information (1) Subject to the provisions of this Act, every citizen may lodge a request for information with a public body through the Public Information Officer. (2) A request for information shall be made in writing and 	Application procedure. – 10 (1) An applicant may make an application to a public information officer on an information request form or on plain paper and the public information officer shall acknowledge receipt of the application.	 8. (1) Subject to the provisions of this Act, any applicant may make an application for obtaining information of the public body. The said application may be made in any form or manner to the Designated Official and duly acknowledged; (2) The Applicant shall be 	 11. Requests. (1) Subject to the provisions of this Act and the rules made thereunder, a citizen of Pakistan may make a request to a public body through the designated official. (3) Any written request that identifies the information or record sought in sufficient detail, to enable the public 	 7. (1) Subject to the provisions of this Act, an applicant may lodge a request for information which is of public importance/interest or interest of applicant with the public body through a public Information Officer. 2) Any request for information shall be made in

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 the public body has the facilities to receive it, including in persons, by mail, by fax or by e-mail. (3) Any written request for information which identifies the information or record sought in sufficient detail to enable the public body to locate it, and which includes an address for delivery of the information or record, shall be treated as a request for information. (4) Subject to sub-section (3), a public body may provide an optional form for making requests for information, with a view to assisting requesters to make request. (5) In no case shall a requester be required to provide reasons for his request. 	 (2) A public body shall make easily available to the public the information request form both in printed and electronic form. (3) An applicant shall not be required to provide reasons for request for information and shall only be required to provide an adequate description of the information and the details necessary to provide the requisite information. 	description of the information and the details necessary to provide the requisite information.	body to locate it, and which includes a complete address and contact details for delivery of the information or record, shall be treated as request. (4) Subject to sub-section (3), a public body may provide a prescribed form for making requests. (5) In no case shall an applicant be required to provide reasons for his request.	 writing and lodged in any manner in which the public body has the facilities to receive it, including in person, by mail, by fax or by e-mail: provided that such application, mail, fax or email, shall be accompanied by a copy of computerized National Identity Card of the applicant or the purpose of identity of such applicant. 3) any written request for information which identifies the information or record sought in sufficient detail to enable the public body to locate it, and which include an address for delivery of the information. 4) Subject to sub-section (3) a public body may provide an optional farm for making requests for information with

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(6) Where a request for information is received by a public body, the requester shall be provided with a receipt acknowledging the request, including the date and name of the official responsible for processing it.				 a view to assisting applicant to make request. 5) The applicant shall be required to provide appropriate reason for his request. 6) Where a request for information is received by a public body, the applicant shall be provided with the receipt acknowledging the request, including the date
				and name of the official responsible for processing it.
	9. /	ASSISTANCE TO REQUES	TER	
such assistance. Such assistance		o the information requester, followe request on the information reques nied.		
8. Assistance to Requester	10. 4) Where an applicant is			8. 1) An Information Officer
(1) A Public Information Officer shall take all	having difficulty making a request, including because he cannot describe the			shall take all reasonable steps

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reasonable steps to assist any requester who needs such assistance. (2) In particular, Public Information Officer shall assist any requester who is having problems describing the information sought in sufficient detail to enable the public body to locate that	information in sufficient detail or because he is disabled or illiterate, the concerned public information officer shall provide reasonable assistance to the applicant.			 to assist any applicant who need such assistance. 2) in particular, an information officer shall assist any applicant who is having problems describing the information sought in sufficient details to enable the public body to locate that
 information, or who needs held due to disability. (3) Where a requester is unable to provide a written request, a Public Information Officer shall reduce the request to writing, and provide the requester with a signed, date copy of it. 				 information or who needs held due to disability. 3) Where an applicant is unable to provide a written request, an information officer shall reduce the request into
				4) under Public Information Officer decides not to provide the information, he shall intimate to the applicant the

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				reasons for such decisions along with a statement that the applicant may file an internal re-view or a complaint under the Act.
a) All RTI laws in Pakistan, except the information is requested.		ERE INFORMATION IS NO		th the public body from whom
9. Where Information is not held.	11.Transferofapplication.(1)Whereanofficer of a public body other		12. Where information requested for is not held Where a public body does not	9. (1) Where a public body does not hold information or records, which are
(1) Where a public body does not hold information or records which are responsive	than the concerned public information officer receives an application for access to		hold information or record, the applicant shall be informed accordingly within	responsive to a request, and it is aware of another public body which does hold the
to a request, and it is aware of another public body which does hold the information, it shall forward the request to	information, such officer shall immediately transfer the application to the concerned public		ten working days of the receipt of the request	information, it shall forward the request to that public body, and it shall inform the applicant of this.
that public body, and it shall inform the requester of this.	information officer under intimation to the applicant and the public information			
(2) Where a public body does not hold information or	officer shall process the			 Where a public body does not hold information or records, which is responsible

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application as if he had			to a request, and it is not aware of any other public
received it under section 10.			body which does, it shall
			return the request to the
(2) If the information or part			applicant, informing him of
of the information requested			this.
in an application is not			
available with the public			
-			
•			
-			
the public information officer			
to whom the application			
•			
or part of the information.			
(3) If the public information			
officer does not know the			
public body or the office			
where the requested			
•			
'			
	RTI Act 2013 application as if he had received it under section 10. (2) If the information or part of the information requested in an application is not available with the public body or the office of the public body, the public information officer shall, within seven days and under intimation to the applicant, transfer the application to the public information officer to whom the application should have been made for provision of the information or part of the information. (3) If the public information officer does not know the public body or the office	RTT Act 2013Act 2016application as if he had received it under section 10.(2) If the information or part of the information requested in an application is not available with the public body or the office of the public body, the public information officer shall, within seven days and under intimation to the applicant, transfer the application to the public information officer to whom the application should have been made for provision of the information.(3) If the public information officer does not know the public body or the office where the requested information or part of the information may be	RTI Act 2013Act 2016Information Act 2017application as if he had received it under section 10.(2) If the information or part of the information requested in an application is not available with the public body or the office of the public body, the public information officer shall, within seven days and under intimation to the application to the public information officer to whom the application should have been made for provision of the information.(3) If the public information officer does not know the public body or the office where the requested information or part of the information or part of the information may be(3) If the public information or part of the information or part of the information or part of the information or part of the information may be(3) If the public information or part of the information or part of the information may be

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	 applicant that the requested information or part of the information is not available with the public body. (4) If an application is transferred to another public information officer under subsection (2), the other public information officer shall process the application 			
	as if the other public information officer received the application under section 10.			

11. PROCEDURE FOR DISPOSAL OF INFORMATION REQUESTS

a) All RTI laws in Pakistan provide for elaborate procedure for disposal of information requests.

b) Balochistan RTI law has introduced a very novel feature for disposal of information request. The law makes it binding on the PIO to take approval of the head of public body for responding to information requests, even when the information request is accepted, and the application is entitled to receive information. Such approval is unnecessary and should be omitted and PIO should be fully authorized to implement the provisions of the RTI law.

c) All RTI laws provide for conveying the reason for rejection of information request to information requester and the specific exemption clause, if applied.

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d) Pakistan federal RTI law goes of public body.	apposite to the Balochistan RTI	law and states that if information r	equest is denied, such denial shal	l have written approval of head
10. Procedure for Disposal of Request(1) A Public Information Officer shall provide a written notice in response to a	10. (8) Where the public information officer decides not to provide the information, he shall intimate to the applicant the reasons for such decision along with a	8. (5) Where the Designated Official decides not to provide the information, he shall intimate the Applicant the reasons for such decision along with a statement that the	 13. Procedure for acceptance and refusal of requests (1) The designated official shall provide a written acknowledgement in response to a request. (2) The 	10 (1) An Information Officer shall provide a written notice in response to a request for information.
request for information. (2) The notice shall indicate that:	statement that the applicant may file an internal review or a complaint against the refusal under this Act.	Applicant may file an internal review; (6) The information or the copy of any public record supplied to	designated official shall process the request and by notice in writing inform the applicant that	2) The notice shall indicate that:a) the request has been appropriate and an applicant is
 (a) the request has been accepted and the requester is entitled to receive the information or record, subject to the payment of any applicable fee; or (b) the request has been rejected on the basis that it 	(9) The information from, or the copy of, any public record supplied to the applicant under subsection (1) shall contain a certificate at the foot thereof that the information is correct or the copy is a true copy of such	the Applicant shall contain a certificate at the food thereof that the information is correct or the copy is a true copy of such public record, and such certificate shall be dated, signed and stamped by the Designated Official.	a) A request has been acknowledged and the applicant is entitled to receive the information or record, subject to the payment of the prescribed fee. On payment of the fee, the designated official shall provide the requested record, or	accepted and an applicant is entitled to receive the information or record, subject to the approval of the Secretary of the Administrative Department concerned or the head of public body as the case may and on payment of any applicable fee; or
does not comply with the rules relating to such requests, but only after assistance has been offered to the requester	public record, and such certificate shall be dated, signed and stamped by the public information officer.		b) The request has been rejectedi) on the basis that it does not comply with the provisions of this act and the	b) The request has been rejected on the basis that it

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in accordance with section 8;			rules made thereunder but	does not comply with the
or			only after requisite assistance	rules relating to such
			has been offered to the	requests, but only after
(c) the request has been			applicant as mentioned in sub-	assistance has been offered
rejected on the basis that the			section (2) of section 10; ii) on	to the applicant in
information is already			the basis that the information	accordance with Section 8; or
available in published form,			is already available in a	
including in the official			generally accessible form in	
Gazette or in another			which case the notice shall	c) the request has been
generally accessible form,			indicate to the applicant the	rejected on the basis that
such as a book, in which case			place from where the	rejected on the basis that
the notice shall direct the			information may be found; iii)	the information is already
requester to the place where			on the basis that it is incorrect,	available in published form,
the information may be found;			because it relates to	including in the official
or			information which is	gazette or in another
			substantially the same	generally accessible farm,
(d) the request has been			information that has already	such as a book, which case
rejected on the basis that it is			has been provided to the same	the notice shall direct the
vexatious, including because it			applicant during last six	applicant to the place where
relates to information which is			months; or iv) in whole or in	the information may be
substantially the same as			part, on the basis that the	found; or
information that has already			information is exempt subject	
been provided to the same			to section 7 or section 16, in	
requester; or			which the notice shall specify	d) The request has here
			the exact exception, relied	d) The request has been
(e) the request has been			upon and specifying details	rejected or on the basis it is
rejected, in whole or in part,			regarding the right of the	vexatious, including because
on the basis that the				it relates to information

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	12. TIMELINES FOR RESPONDING					
a) Under all RTI laws in Pakistan	, the timeline for information co	ncerning life and liberty of the indiv	vidual is 2 days.			
extended to further 10 days if the days which can be extended to for responding to information recan be extended to further 15 d	he request requires searching he further 14 days, if the request re equest is 15 days. However, und lays if the nature of the informat ve pinned point the responsibilit	sponding to information requests uge record. Under Punjab RTI law, t equires search through large numb er Sindh RTI law, the designated off tion request is complex. Ty on PIO/designated official, the KP	the timeline for responding to inf er of record. Under Sindh and Ba ficial can take further 10 days and	ormation request is 14 working lochistan RTI laws. The timeline under Balochistan the timeline		
11 . (1) Subject to the	10. (7) The public information	8. (3) The Designated Official	14. Time-limit of responding	11. (1) subject to the		
provisions of this Act, a public body shall be required to	officer shall respond to an application as soon as	shall respond to the application as soon as possible and in any	(1) Subject to the provisions of this Act, a public body shall be	provisions of this Act, a public body shall be required to		
respond to a request for	possible and in any case	case within fifteen (15) working	required to respond to a	respond to a request for		
information in accordance	within fourteen working	days. In case, the required	request as soon as possible	information in accordance		
with section 7 as soon as	days, provided that this may	information is not readily	and in any case within ten	with Section 7 as soon as		
possible and in any case within ten working days of the	be extended by a maximum of a further fourteen working	available, the Designated Official shall intimate the	working days of receipt of the request (2) The period	possible and in any case within 15 working days of the		
receipt of request.	days where this is necessary,	Applicant and take another ten	stipulated in sub-section (1)	receipt of request.		
receipt of request.	including because the	(10) working days for	may be extended by maximum			
(2) The period stipulated in	request requires a search	responding to the application.	of further ten working days,			
sub-section (1), may be	through a large number of		where it is necessary when the	2) The neried stimulated in		
extended by a maximum of a	records or consultation with	(4) Information needed to	request requires a search	2) The period stipulated in sub-section (1) may be		
further ten working days	a third party or any other	protect the life or liberty of any	through a large number of	sub-section (1) may be		

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 where this is necessary because the request requires a search through a large number of records or records located in different offices, or consultation with third parties or other public bodies. (3) Information needed to protect the life or liberty of any individual will be provided within two working days. 	public body, but the public information officer shall provide the information relating to life or liberty of a person within two working days of the receipt of the application.	individual shall be provided within two working days;	records or records located in different offices or consultation is required with third parties or other public bodies. (3) Information needed to protect life and liberty of any individual shall be provided within three working days	 extended by a maximum of a further 15 working days where this is necessary because the request requires a search through a large number of records or record located in different offices or consultation with third parties or other public bodies. 3) Information needed to protect the life or liberty of any individual will be provided within two working days.
a) All RTI laws in Pakistan provid		V FOR PROVIDING INFOR		nhysical conv. email. electronic
copy, or inspect documents.		is of receiving mornation request,	providing information including,	physical copy, chian, cicctronic

KP RTI Act 2013	Punjab Transparency and	Sindh Transparency and RTI	Pakistan Right of Access to	Balochistan RTI Act 2021
	RTI Act 2013	Act 2016	Information Act 2017	
12. Where an applicant has	10. (5) Where an applicant has	8. (2)The said application may	11 (2) A request under sub-	12. Where an applicant has
indicated a preferred means	indicated a preferred form of	be made in any form or manner	section (1) shall be in writing	indicated a preferred means
for accessing information,	access, including a physical	to the Designated Official and	and made in any manner in	for accessing information,
such as a physical copy	copy, an electronic copy or an	duly acknowledged;	which the public body has the	such as a physical copy
(attested), an electronic copy	opportunity to inspect		facilities to receive it,	(attested), an electronic copy
or an opportunity to inspect	documents, the public body		including in person, by email,	or an opportunity to inspect
certain records, the public	shall provide access in that		fax, online or e-mail.	certain records, the public
body shall provide access in	form unless doing so is likely to			body shall provide access in
that form unless to do so	interfere with its operations or			that farm unless to do so
would unreasonably interfere	harm the document and in			would unreasonably
with its operations or harm	that case the information shall			interfere with its operations
the document.	be provided in such form as			or harm the document.
	may serve the purpose.			

14. FEE FOR INFORMATION REQUEST

a) Under all RTI laws in Pakistan, there is no charges/no fee for filing information request.

b) There are different mechanisms for levying charges on reproduction of information and provision of such information. In case of Balochistan, information up to 10 pages is free. In case of KP, information up to 20 pages is free. Sindh, Punjab and Pakistan federal RTI laws provide for prescribing fee or accordance with 'a centrally set schedule of costs stipulated by the commissions.

13. Fee for Request	10. (6) The public body shall	8. (7) The public body or the	15. Fee for requests	13. 1) It shall be free to lodge
	not charge any fee for making	Designated Official shall not	Prescribed fee may be charged	requests for information.
(1) It shall be free to lodge	a request other than cost of	charge any fee for making a	for the cost of reproducing	
requests for information.	reproducing or sending the	request other than cost of		
	information in accordance	reproducing or sending the		

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
(2) Fees may be charged for the actual costs of reproducing information and sending it to the requester, in accordance with any schedule of fees which may be adopted by the Information Commission.	with a centrally set schedule of costs stipulated by the Commission.	information in accordance with a centrally set schedule of costs stipulated by the Sindh Information Commission.	information and sending it to the applicant.	2) Fee may be charged or the actual costs of reproducing information and sending it to the applicant, in accordance with any schedule of frees which may be adopted by the information commission.
(3) No fee shall be charged for the first twenty pages of information provided, or where the requester is below the poverty line.				3. No fee shall be charged for the first ten pages of information provided, or where the requester is below the poverty line.
		15. INTERNAL REVIEW		
a) KP and Pakistan federal RTI I request is rejected, or informati	·	eview. Sindh, Punjab and Balochist lete delivery of information.	an RTI laws provide for internal i	review, in case the information
		or information requester to request mplaint with information commission		RTI law makes it binding on the
	12. Internal review. – (1) If an applicant does not file a complaint with the	9. Internal Review (1) Where the Designated Official decides not to provide the information,		14 (1) If an applicant does not file a complaint with the commission, he may request

RTI Act 2013	Act 2016	Information Act 2017	
Commission, he may request	the Applicant shall request the		the head of the public body
the head of the public body	head of the public body for		for internal review or any
for internal review of any	internal review of the said		decision of the public
decision of the public	decision, in relation to what the		information officer in relation
information officer in relation	Applicant regards as involving.		to what the application
to what the applicant regards			regards as involving. –
as involving– (a) a failure by the public information officer to comply with any provision of this Act	 a) a failure by the Designated Official to comply with any provision of this Act including failure to communicate decision within the specified time; or b) unreasonable behaviour by the Designated Official in the 		 a) a failure by the public information officer to comply with any provision of this Act including failure to communicate decision within the specified time; or b) Unreasonable behaviour
including failure to communicate decision within	exercise of any direction under the Act; or		by the public information officer in exercise of any discretion under the Act; or
the specified time; or	 c) provision of incomplete, misleading or false information under the Act; and 		c) provision of incomplete, misleading or false information under the Act; or
(b)unreasonable behaviour by the public information officer in the exercise of any	d) any other matter relating to requesting or obtaining access to information.		d) any other matter relating to requesting or obtaining access to information.
discretion under the Act; or	(2) The Applicant shall, within sixty (60) days from the date of communication of the decision		

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
	 (c) provision of incomplete, misleading or false information under the Act; or (d) any other matter relating to requesting or obtaining access to information. (2) An applicant shall, within sixty days from the date of communication of the decision of the public information officer or failure of the public information officer or failure of the public information within the stipulated time, submit a request, in writing, under subsection (1) and specify remedy which the applicant seeks against the decision of 	of the Designated Official or his failure to provide information within the stipulated time, submit a request, in writing, under sub-section (1) and specify remedy which the Applicant seeks against the of the Designated Official. (3) The officer before whom an application for internal review is filed under this Section may exercise any of the powers of the Designated Official under this Act and shall, within thirty (30) days of the receipt of the application: Confirm, modify or reverse the decision of the Designated Official; Notify the decision of internal review to the Applicant including reasons for the decision; and		 2) An applicant shall, within sixty days from the date of communication of the decision of the public information officer or failure of the public information officer to provide information within stipulated time, submit a request, in writing under the subsection (1) and specify remedy which the applicant seeks again the decision of the public information officer. 3) The officer before whom an application for internal review is filed under the section may exercise any of the powers of the public information officer under this Act and shall within fourteen days of the receipt of the application

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
	 the public information officer. (3) The officer before whom an application for internal review is filed under this section may exercise any of the powers of the public information officer under this Act and shall, within fourteen days of the receipt of the application— (a) confirm, modify or reverse the decision of the public information officer; (b) notify the decision of internal review to the applicant including reasons for the decision; and (c) order departmental action against the public information officer if found negligent in performance of duties under this Act. 	Order departmental action against the Designated Officials if found negligent in performance of duties under this Act.		 a) confirm, modify or reverse the decision of the public information officer; b) notify the decision of internal review to the applicant including reasons for the decision; and

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021	
16. EXEMPT INFORMATION					
a) All RTI laws in Pakistan provi	de an elaborate list of excepted i	nformation.			
o) Except Pakistan federal RTI la	aw, all RTI laws in Pakistan provid	de for harm test.			
c) In no RTI laws in Pakistan, ex	cept Pakistan federal RTI law, no	ting on the files and minutes of the	meetings are exempted.		
 14. A public body shall not be required to disclose information which falls within the scope of the exceptions provided for in sections 15 to 21 of this Act, provided that: (a) exceptions in other laws (secrecy provisions) may not extend the scope of the exceptions in this Act, although they may elaborate on an exception that is provided for in this Act; (b) the fact that information that is been classified is intervent to the question of whether or not it falls within 	 13. Exceptions (1) A public information officer may refuse an application for access to information where disclosure of the information shall or is likely to cause harm to- (a) national defence or security, public order or international relations of Pakistan; (b) a legitimate privacy interest, unless the person concerned has consented to disclosure of the information; (c) the protection of legally privileged information of relations of of the information of the inf	 10. (1) The designation officer or the public body may refuse an application for access to information where disclosure of the information, in their opinion, shall or is likely to: a) if it Causes harm to sovereignty and national integrity, that includes, national defence, security, public order and international relations of the country; b) Affect private sector interest, not related to public sector, unless the person 	 7. Exclusion of certain records Nothing contained in section 6 shall apply to the following records of all public bodies, namely: a) Noting on the files, subject to a final decision by the public body; b) Minutes of meetings,, subject to a final decision by the public body; c) Any intermediary opinion or recommendation, subject to a final decision by the public body; 	 15. 1) A public information officer may refuse an application for access to information where disclosure of the information shall or is likely to cause harm to- a) national defence or security, public order international relation of Pakistan; b) a legitimate privacy interest, unless the person concerned has consented to disclosure of the information; 	

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
the scope of the exceptions	the rules relating to breach of	connected has consented to		c) summaries and noting on
provided for in this Act, which	confidence;	disclosure of the information;	d) Record of the banking	files;
must always be accessed directly, at the time of a request, based on clear and objective considerations; (c) where only part of a record or the information falls within the scope of the exceptions provided for in this Act, that part shall be severed and the rest of the record or information shall be provided to the requester;	 (d) the legitimate commercial interests of a public body or a third party, including information subject to third party intellectual property rights; (e) the life, health or safety of any person; (f) the prevention or detection of crime, the apprehension or prosecution of offenders, or the 	 c) Affect protection of legally privileged information or of the rules relating to breach of confidence; d) Affect legitimate intellectual property rights; e) Cause harm to life, health or safety or property of any person; f) Reveal the identity of a 	 d) Record of the banking companies and financial institutions relating to the accounts of their consumers; e) Records relating to defence forces, defence installations or connected therewith and ancillary to defence an national security excluding all commercials and welfare activities 	 d) the legitimate commercial interest of a public body or a third party, including information subject to third party intellectual property rights; e) the life, health and safety of any person; f) resulting commission of an offence g) the prevention,
 (d) even where information falls within the scope of an exception provided for in this Act, the information shall still be provided to the requester where, on balance, the overall public interest favours disclosure of the information; (e) for the purposes of clause (d), there shall be a strong presumption in favour of the 	administration of justice; (g) the ability of the Government to manage the economy; or (h) the effective formulation of or success of a policy either by its premature disclosure or by restraining the free and	 confidential source or hamper investigation of a case; g) Affect prevention or detection of crime, the apprehension or prosecution of offenders, or the administration of justice; h) Affect the fundamental rights of a citizen; 	f) Records declared as classified by the Minister- incharge of the Federal Government Provided that the Minister-in-Charge of the Federal Government shall have to record reasons as to why the harm from disclosure of information outweighs public interest and further	 investigation, inquiry, detection of crime, the apprehension or prosecution of offenders, or the administration of justice. h) the ability of the government to manage the economy; or

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
disclosure of information that exposes corruption, criminal wrongdoing, other serious breaches of the law, human rights abuse, or serious harm to public safety or the environment; and (f) the exceptions set out in sections 15 to 18 of this Act, shall cease to apply after a period of twenty years, provided that this may be	 frank provision of advice within the Government. (2) Notwithstanding anything contained in subsection (1), if the Commission determines that the public interest in such disclosure outweighs the harm that shall or is likely to be caused by such disclosure, it may direct the public information officer to provide the information. 	 i) Cause damage to the economy as a result of premature disclosure of the proposed introduction, abolition or variation of any tax and affecting the economy of the country; or j) Affect the formulation of or success of a policy either by its premature disclosure or by restraining the free and frank provision of advice within the 	that information pertaining to allegation of corruption and violation of human rights shall not be excluded; g) Record relating to the personal privacy of any individual; and h) Record of the private	 i) the effective formulation of or success of a policy either by its premature disclosure or by restraining the free and frank provision of advice within the government; j) reveal the identity of a confidential bases of information in relation to an investigation; k) facilitate an escape from legal custody;
extended, in exceptional cases, for up to a maximum of another fifteen years, with the approval of the Information Commission. 15. International relations and	 (3) Where a part of a document is covered by an exception in subsection (1), any information in the document which is not 	 Government. k) Affect the fair evaluation of a candidate in a test, competition, examination, interview etc. (2) Notwithstanding anything 	document furnished to a public body either on an express or implied condition that information contained in any such document shall not disclosed to a third party.	I) the security of any property system, including a building, a vehicle, a computer, a computer system or a communication system;
securityA public body may refuse a request for information the disclosure of which would be likely to cause grave and significant harm to international relations or national security.	 covered by an exception shall be disclosed if it is reasonably severable from the rest of the document. (4) Where the information is refused, the public information officer shall, 	contained in sub section (1), if the Commission determines that the public in such disclosure outweighs the harm that shall or is likely to be caused by such disclosure, it may direct the Designated	16. Information exempt from disclosure —(1) Subject to the provisions of this Act (a) a public body shall not be required to disclose exempt information— (i) provided	m) cause significant damage to the legitimate financial interests of the public body, including by giving an unreasonable advantage to any person in relation to contact while that person is seeking to enter into with the

R	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
enforcementA public body may refuse a request for information the disclosure of which would be likely to:sp(a) result in the commission of an offence;with the commission, inquiry or prosecution in relation to an offence, or the apprehension of an offender;ref(c) reveal the identity of a 	within the time-limit specified under section 10, nform the applicant specifying— (a) the reasons on account of which and the provision of this Act under which the requested information is refused; (b) procedure for internal review or complaint against the decision; and (c) name and designation of the person who may provide full or limited access to the exempted information. (5) Notwithstanding anything contained in this section, any nformation mentioned in subsection (1) may be disclosed by a public nformation officer if the nformation is more than fifty years old but the Commission	Official to provide the information. (3) Where a part of a document is covered by an exception in sub section (1), any information in the document which is not covered by an exception shall be disclosed if it is reasonably severable from the rest of the document. (4) Provided, that the information withheld in accordance under this law shall be declassified after a period of ten years;	that where only part of a record or the information falls within the scope of the exceptions provided for in this Act, that part shall be severed and the residual record or information shall be provided to the applicant; and (ii) if its disclosure is likely to cause damage to the interests of the Islamic Republic of Pakistan in the conduct of International Relation. Explanation: In this section, "international relations" means the relations between Pakistan and (i) the Government of any other foreign state; and (ii) organization of which only States are members. (b) information may be exempt if its disclosure is likely to- (i) result in the commission of an offense; (ii) harm the detection, prevention, investigation or inquiry in a particular case; (iii) reveal the	 public body or by revealing information to a competitor or the public body. 2) Where apart of a document is covered by an exception in sub-section (1), any information in the document which is not covered by an exception shall be disclosed if it is reasonably severable from the rest of the document. 3) Where the information is refused, the public information officer shall, within the time limit specified under section 10 inform the applicant specifying- a) the reason on account of which and the provision of the provision pro

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
computer system or a communication system. 17. Public economic affairs A public body may refuse a request for information the disclosure of which would be likely to:	on application of a public body or otherwise, extend this time period of fifty years to a further twenty years.		identity of a confidential source of information (iv) facilitate an escape from legal custody; or (v) harm the security of any property or system, including a building, a vehicle, a computer system or a communication system; (c)	 the Act under which the requested information is refused. b) procedure for internal review or complaint against the decision; and
(a) cause grave and significant damage to the economy as a result of the premature disclosure of the proposed introduction, abolition or variation of any tax, duty, interest rate, exchange rate or any other instrument of economic management; or			information is exempt if its disclosure under this Act would involve invasion of privacy of an identified individual, including a deceased individual other than the applicant. This exception shall not apply where (i) third party has consented to the disclosure of	 c) name and designation of the person who may provide full or limited access to the exempted information. 4) notwithstanding anything contained in this section, any information mentioned in
(b) cause significant damage to the legitimate financial interests of the public body, including by giving an unreasonable advantage to any person in relation to a contract which that person is seeking to enter into with the public body or by revealing			the information; (ii) the person making the request is the guardian of the third party or the next of kin or the executor of the will of the deceased third party; (iii) the third party is or was an official of a public body and the information relates to his	subsection (1) may be disclosed by a public information officer if the information is more the fifty years old but the commission may, in an appropriate case on application of a public body or otherwise, extend

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
 information to a competitor of the public body. 18. Policy makingA public body may refuse a request for information the disclosure of which would be likely to cause serious prejudice to the deliberative process in a public body by inhibiting the free and frank provision of advice or exchange of views, or cause serious prejudice to the success of a policy through premature disclosure of that policy. 19. Privacy(1) A public body may refuse a request for information the disclosure of which would encroach on the privacy of an identifiable third party individual, other than the requester, including an 	RTI Act 2013	Act 2016	Information Act 2017 functions as a public official; (d) information is exempt if and so long as its disclosure is likely to cause- (i) damage to the economy as a result of premature disclosure of a proposed introduction, abolition or variation of any tax, duty, interest rate, exchange rate or any other instrument of economic management; (ii) damage to the financial interests of the public body by giving an unreasonable advantage to any person in relation to a contract which that person is seeking to enter into with the public body for acquisition or disposal of property or supply of goods or services; or (iii) damage to lawful commercial activities of the public body; (e) information may be	this time period of fifty to a further twenty years. 16. A public body may refuse a request for information which is privileged from production in legal proceedings, unless the person entitled to the privilege has waived it.
individual who has been deceased			exempt if its disclosure is likely to cause serious prejudice to the— (i) defence or security of	

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
for less than twenty years.			Pakistan; or (ii) the capability,	
(2) The exception in sub-			effectiveness of armed forces	
section (1) shall not apply			of Pakistan or other law	
where:			enforcement agencies; (f)	
			information is exempted if its	
(a) the third party has			disclosure is likely to endanger	
effectively consented to the			life, liberty, health or safety of	
disclosure of the information;			any individuals;	
(b) the person making the			(g) information may be	
request is the guardian of the			exempt if—	
third party, or the next of kin				
or the executor of the will of a			(i) the information was	
deceased third party; or			obtained from a third party	
deceased third party, of			and on its communication it	
(c) the third party is or was an			would constitute an	
official of a public body and			actionable breach of	
the information relates to his			confidence; or (ii) the	
function as a public official.			information was obtained in	
			confidence from third party	
20. Legal privilegeA public			and it contains a trade secret	
body may refuse a request for			or if communicated if may	
information which is			prejudice the commercial or	
privileged from production in			financial interests of that third	
legal proceedings, unless the			party; (h) information may be	
person entitled to the			exempt if it is privileged from	
privilege has waived it.			production in legal	
			proceedings, unless the	

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
21. Commercial and			person entitled to the	
confidential informationA			privilege has waived it; (i)	
public body may refuse a			information may be exempt if	
request for information if the			its disclosure is likely to- (i)	
information:			cause prejudice to the	
			effective formulation or	
(a) was obtained from a third			development of government	
party and to communicate it			policy; (ii) frustrate the	
would constitute an			success of policy, by	
actionable breach of			premature disclosure of that	
confidence; and			policy; (iii) undermine the	
			deliberative process in a public	
(b) was obtained in			body by inhibiting the free and	
confidence from a third party			frank provision of advice or	
and it contains a trade secret			exchange of views; (iv)	
or to communicate it would			undermines the effectiveness	
be likely to seriously prejudice			of a testing or auditing	
the commercial or financial			procedure used by the public	
interests of that third party.			body; (v) prejudice the	
			proceedings in a court or a	
22. Third parties(1) Where			tribunal; and (vi) disclose	
a request for information			privileged information shared	
relates to information or a			between counsel and the	
record provided on a			client; (j) information in	
confidential basis by a third			respect of a crime may not be	
party, the public body shall			exempt, except information	
endeavour to contact that			relating to- (i) the prevention	
third party with a view to				

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
obtaining either his consent to disclosure of the information or record or his objections to disclosure. (2) Where a third party objects to disclosure, his objections shall be taken into account, but the decision as to whether or not the information falls within the scope of the exceptions in this Act shall be assessed by the public body on the basis of objective considerations.			or detection of crime; (ii) the apprehension or prosecution of offenders; (iii) the administration of justice; (iv) the operation of the immigration controls excluding exit control list (ECL); (v) the maintenance of the security and good order in prisons or in other institutions where persons are lawfully detained; and (vi) any civil proceedings which are brought by or on behalf of a public body or arise out of an investigation conducted; and (k) the exemptions set out in section 16 shall cease to apply after every twenty years and that record of public bodies shall be made public.	

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
official has violated the law on t	he complainant.	ith information commission is conc Sindh which is 45 days) to decide c		of showing that the designated
 23 (1) Anyone who believes that his request has not been dealt with in accordance with the provisions of this Act has the right to lodge a complaint with the Information Commission to this effect. (2) Complaints under subsection (1) shall be free of charge. (3) The Information Commission shall decide any complaint within a period of sixty (60) days. (4) In an appeal, the public body shall bear the burden of proof of showing that it acted in accordance with the provisions of this Act. 	6. (2) The Commission shall decide a complaint within thirty days of its receipt or, for good reasons to be recorded in writing, within sixty days.	 11. (1) Anyone who believes that his request has not been dealt in accordance with the provisions of this Act has the right to lodge a complaint with the Commission to this effect. (2) Complaint under sub-section (1) shall be free of charge. (3) The Commission shall decide any complaint within a period of forty five (45) days. (4) In an appeal, the Applicant shall bear the burden of proof of showing that the Designated Official or Public Body has acted in violation of this Act. 	17. Appeal (1) An applicant who is not satisfied by decision of the designated official or where no decision has been communicated to him within the time fixed for such decision, he may, within a period not exceeding thirty days after either receiving a decision or after the time-limit for such a decision has passed, prefer an appeal to the Information Commission. (2) An appeal under sub-section (1) shall be free of charge. (3) The Information Commission established under section (18) shall decide an appeal under sub-section (1) within a period of sixty days. (4) The public body shall, in an appeal under sub-section (1), bear the burden of proof of showing	 17. 1) an application who believes that his request has not been dealt in accordance with the provisions of this act has the right to loge a complaint with the information commission to this effect. 2. Complaints under subsection (1) shall be free of charges. 3. the information Commission shall decide any complaint within a period of sixty (60) days.

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
			that it acted in accordance with the provisions of this Act.	4. In an appeal, the public body shall bear the burden of proof of showing that it acted in accordance with the provisions of this act

18. INFORMATION COMMISSIONS

a) All RTI laws in Pakistan provide for establishment of information commission as independent statuary bodies.

b) Except Balochistan, information commissions have been established under all RTI laws. The 120 days period for establishment of information commission under Balochistan RTI law has lapsed long ago.

c) While all RTI laws in Pakistan provide for one chief information commission and two information commissioners (total 3), the Balochistan RTI laws provides for one chief information commission and three commissioners (total 4). The total number of information commissioners shall remain three so in case of dissenting opinions, the majority order on complaint should prevail.

d) A very novel feature of the Sindh Information Commission is establishment of commission offices in district headquarters. However, there are no details how these offices will be staffed.

d) The period of service of information commissioners varies from three (KP, Punjab, Sindh and Balochistan) to four years (Pakistan federal RTI law)

e) Except Punjab, the tenure of the information commissioner is non-extendable.

f) All laws also provide elaborate mechanism for removal of information commissioners.

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
 24. (1) On the commencement of this Act, Government shall within a period of one hundred and twenty (120) days, establish a Information Commission to be known as the Khyber Pakhtunkhwa Information Commission. (2) The Information Commission shall be an 	 5. Punjab Information Commission. – (1) The Government shall establish a Commission, to be called 'Punjab Information Commission'. (2) The Commission shall consist of not more than three Information 	 12 Sindh Information Commission. (1) The Government shall within a period of one hundred (100) days from the commencement of this Act, establish an Information Commission to be known as the Sindh Information Commission. 	 18. Information Commission (1) Within six months of the commencement of this Act, the Prime Minister shall establish Pakistan Commission on Access to Information be known as the Information Commission. (2) The Information Commission shall enjoy concritional and administrativo 	 18. (1) commencement of this Act, Government shall within a period of one hundred and twenty (120) days, establish a Information commission to be known as Punjab Information Commission. 2) The information
independent statutory body, which shall enjoy operational and administrative autonomy from any other person or entity, including the Government and any of its agencies, except as specifically provided for by law. (3) The Information	Commissioners to be appointed from amongst the following:- (a) a person who has been or is qualified to be a Judge of the High Court; (b) a person who is or has been in the service	(2) The Information commission shall be an independent statutory body, which shall enjoy operational and administrative autonomy from any other person or entity, including government and any of its agencies, except an specifically provided for by law.	operational and administrative autonomy, except as specifically provided for by this Act. (3) The Information Commission shall comprise of three commissioners to be appointed by the Prime Minster, with the following composition; namely a) one member shall be from	commission shall be an independent statutory body, which shall enjoy operational and administrative authority from any other person or entity, including government and any of its agencies, except as specifically provided for by law.
Commission shall be headed by the Chief Information Commissioner, who shall be a retired Senior Government Servant not below the rank of	of Pakistan in basic scale 21 or equivalent; and (c) a person from civil society having a degree based on sixteen years of education from a recognized institution	(3) The principal seat of the Information Commission shall be located at the provincial capital, and the Information Commission offices at each District Headquarters.	amongst the persons qualified to be a Judge of a High Court; b) one member who has been in service of Pakistan in BS-22 or equivalent; and c) one member shall be from civil society having a degree based	3) The information commission shall be headed by the Chief Information Commissioner, who shall be a retired senior Government

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
 BPS-20 and shall be appointed by Government. (4) The Information Commission shall comprise of two other Members to be known as Commissioners, who shall be appointed in the following manner: (a) one Advocate of High 	 and experience of not less than fifteen years in the field of mass communication, academic or right to information. (3) The Government shall, on such terms and conditions as may be prescribed and until so prescribed as are determined by the 	 (4) The Information Commission shall comprise of three members appointed by the Government on such terms and conditions as may be prescribed and until so prescribed, as are determined by the Government. (5) The Information Commission shall be headed by the Chief Information Commissioner, who 	on sixteen years of education from a recognized institution and experience of not less than fifteen years in the field of social sciences; (4) No person shall be considered for appointment as Commissioner under sub-section (3) unless he is less than sixty-five years of age at the time of such appointment. (5) The	 servant not below the rank of BPS-20 and shall be appointed by Government. 4) The information commission shall comprise of three other members to be known as commissioners, who shall be appointed in the
Court or Supreme Court, who is qualified to be a Judge of High Court; and (b) A person from civil society having experience of not less than fifteen years in the field	Government, appoint the Commissioners. (4) The Government shall nominate one of the Commissioners as Chief	shall be a retired Senior Government Servant not below the rank of BPS-20 and shall be appointed by the Government. (6) The Information Commission, besides the chief	Information Commission shall be headed by the Chief Information Commissioner, who shall be appointed by the Prime Minister form amongst the Commissioners. (6) The Chief Information	following manner: a) a person, who is qualified to be a judge of High Court;
of mass communication, academic or right to information. (5) The Chief Information Commissioner and the	Commissioners as Chief Information Commissioner who shall be the chief executive of the Commission. (5) No person shall be appointed as Commissioner if he is more than sixty-five	Information Commissioner shall comprise of two other Members to be known as Commissioners, who shall be appointed in the following manner:	Commissioner and the Commissioners shall hold office for a term of four years from the date on which they assume charge of their office and shall not be eligible for	b) a person who is or has been in the service of Pakistan in BPS-20 or equivalent;
Commissioners shall hold office for a term of three years from the date on which they	years of age on the date of appointment.	a) One Advocate of High Court or Supreme Court, who is	such reappointment. (7) The Chief Information Commissioner and the	 c) a person from civil society having experience of not less than fifteen years in the field

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
assume office and shall not be eligible for re-appointment.	(6) A Commissioner shall hold office for a term of three	qualified to be a Judge of High Court; and	Commissioners shall not hold any other public office or be connected with any political	of mass communication, academic or right to information.
 (6) Notwithstanding anything contained in sub-section (5), the Chief Information Commissioner and Commissioners shall not hold office after they have attained the age of sixty-five (65) years. 	years extendable for another three years.(7) A Commissioner shall not hold any other public office or any other office of profit or be connected with any	 b) A person from the civil society having experience of not less than fifteen (15) years in his profession. (7) The Chief Information Commissioner and the Commissioners shall hold office 	party at the time of or during their appointment in the Information Commission and, once appointed, they shall work on full time basis and may not run any business or pursue any profession during their	5) The government on such terms and conditions as may be prescribed and util so prescribed as are determined by the
(7) A Commissioner may not hold any other public office, or be connected with any political party or be running any business or pursuing any profession at the time of or during their appointment to the Information Commission.	political party and shall not engage himself in any business or profession during the period he holds office of the Commissioner. (8) Subject to subsections (9), (10) and (11), a Commissioner shall be liable to removal on	for a term of three (03) years from the date on which they assume office and shall not be eligible for reappointment. (8) Notwithstanding anything contained in sub-section (5), the Chief Information	tenure as the Chief Information Commissioner and Commissioners. (8) The Chief Information Commissioner and Commissioners shall be removed if there are serious complaints of mental and	 Government appoint the commissioners. 6) The Chief Information Commissioner and the Commissioners shall hold office for a term of three years, from the date on which
(8) A Commissioner may be removed by a positive vote of not less than two of the other Commissioners on grounds of	grounds of misconduct or physical or mental incapacity. (9) Before removing a	Commissioner and Commissioners shall not hold office after they have attained the age of sixty-five (65) years.	physical incapacity and misconduct against them, which are materially inconsistent with the status of being Chief Information	they assume office and shall not be eligible for re- appointment.
failure to attend three consecutive meetings of the Information Commission without cause, inability to	Commissioner, the Government shall communicate the charges to	(9) A Commissioner may not hold any other public office, or be connected with any political party or be running any	Commissioner or, as the case may be, a Commissioner. The complaint shall be lodged	7) Notwithstanding anything contained in sub-section (5),

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perform the duties of a Commissioner, falling foul of the conditions for being a Commissioner as set out in sub-section (6), or conduct which is materially inconsistent with the status of being a Commissioner, provided that a Commissioner who has been removed pursuant to this sub-section shall have the right to appeal that removal before the courts.	the Commissioner and afford him reasonable opportunity to explain his position. (10) If the Government is not satisfied with the defence offered, it may refer the case to Provincial Assembly of the Punjab for an open enquiry by a Special Committee to be constituted by the Provincial Assembly. (11) If the Committee finds the Commissioner guilty of any of the charges mentioned in subsection (8), the Government shall remove the Commissioner. (12) If Provincial Assembly of the Punjab is dissolved and the situation mentioned in subsection (8) has arisen, the Speaker of the Provincial Assembly shall constitute a special committee and such	business or pursuing any profession at the time of or during their appointment to the Information Commission. (10) A Commissioner may be removed by a positive vote of not less than two of the other Commissioners on grounds of failure to attend three consecutive meetings of the Information Commission without cause, inability to perform the duties of a Commissioner, failing to fulfill conditions for being a Commissioner or conduct which is materially inconsistent with the status of being a Commissioner. (11) Notwithstanding any other Section, the Government may initiate the process of removing any Commissioner on the grounds of misconduct and physical or mental incapacity. Provided that before making	before a five member Parliamentary Committee comprising two Senators nominate by the Chairman Senate and three Members of National Assembly nominated by the Speaker National Assembly. The Speaker National Assembly shall nominate one of the five members as the Chairperson of the said Parliamentary Committee: Provided that where the National Assembly stands dissolved the Parliamentary Committee shall comprise five Senators and Chairman Senate shall nominate one of the five Senators as Chairperson of the Parliamentary Committee. (9) The parliamentary Committee shall consider the complaint, record reasons and present its recommendation to the Prime Minister who shall implement the recommendations within	The Chief Information Commissioner and commissioners shall not hold officer after they have attained the age of sixty five (65) years. 8) A commissioner may not hold any other public officer or be connected with any political party or be running any business or perusing any profession at the time of or during the period, the holds office of the commission. (20) (1) Subject to subsection (2) (3) (4) and (5) a commissioner shall be liable to removal on grounds of misconduct or physical or mental incapacity keeps himself absent in three consecutive meeting of the information Commissioner

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
	special committee may exercise the powers of special committee of the Provincial Assembly until the election of the new Provincial Assembly.	 any such decision, the government shall communicate the charges to the Commissioner and afford him reasonable opportunity to explain his position. (12) If the Government is not satisfied with the defence offered by the Commissioner, it may refer the case to the Provincial Assembly for an enquiry by a Special Committee to be constituted by the Speaker of Provincial Assembly. (13) If the Committee finds the Commissioner guilty of any of the charges mentioned in sub- section (10), the Government shall remove the Commissioner 	thirty days from the date of receipt of such recommendations.	 without any reasonable cause. (2) Before removing a commissioner, the Government shall Communicate the charges to the commissioner and afford him reasonable opportunity to explain his position. (3) If the Government is not satisfied with his reply/explanation offered, it may refer the case to the provincial Assembly of Balochistan for an open inquiry by a special committee to be constituted by the Provincial Assembly.
				(4) If the Committee finds the Commissioner is guilty of

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
				any of the charges mentioned in sub-section (1), the Government shall remove the commissioner. (5) If the Provincial Assembly of Balochistan is dissolved and the Situation mentioned in sub-section (1) has arisen, the Specker of the Balochistan Assembly shall constitute a special committee which may Exercise the powers of special committee of the Balochistan Assembly until The election of the new Balochistan Assembly.
	19. FUNCTIC	ONS OF INFORMATION CO	OMMISSIONS	
	n of the information commission in Pakistan has power of civil cou	to receive and decide on complain rt.	ts.	

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
introduction of this clause, the	KP RTI Act 2013 was introduced t KP information commission mo	Act 2016 through amendment in 2015 which ostly remained disfunction. A com ation commission should be able to 13. Functions of the commission. (1) The Commission may: (a) conduct an inquiry on a complaint and may direct a Public Body to disclose information to the Applicant; (b) determine the public interest in terms of Section 10 (2) of this Act; (c) resolve any inconsistencies	requires at least two commission missioner form legal background	I has not been appointed since
 (a) set rules and minimum standards regarding the manner in which public bodies are required to manage their records, in accordance with section 4 of this Act; (b) designate further categories of information which may be subject to proactive disclosure, in 	 13; (c) resolve any inconsistencies in the application of the provisions of this Act or the rules or regulations. (2) The Commission shall decide a complaint within thirty days of its receipt or, for good reasons to be 	 (c) resolve any inconsistencies in the application of the provisions of this Act or the rules or regulations; (2) The Commission shall decide a complaint within forty five (45) days of its receipt and pass appropriate orders including recommending disciplinary proceedings against delinquent officials (3) The Commission may exercise the powers of a Civil court to: 	functions, namely; (a) compile a user friendly handbook in Urdu and English describing in easily comprehensible from the rights established by and how to make request under this Act; (b) have an accredited accountant to conduct an audit of its accounts on annual basis; (c) compile a comprehensive bi-annual	 a) set rules and minimum standards regarding the manner in which public bodies are required to manage their records, in accordance with section 4 of this Act; b) designate further categories of information, which may be subject to proactive disclosure, in

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
accordance with sub-section (I) of section 5 of this Act; (c) adopt a schedule of the fees that public bodies may charge for providing information to requesters, in accordance with sub- section (2) of section 13 of this Act; (d) approve or reject extensions to the maximum period that information may be kept confidential, in accordance with clause (f) of section 14 of this Act; (e) compile a user-friendly handbook, in Urdu and English, describing in easily comprehensible form the rights established by, and how to make a request for information under, this Act; (f) refer to the appropriate	RTI Act 2013recorded in writing, within sixty days.(3) The Commission may exercise the powers of a civil court to(a) summon and enforce attendance of persons, compel them to give oral or written evidence on oath and to produce documents or information;(b) examine and inspect information;(c) receive evidence on affidavits;	Act 2016 a) summon and enforce attendance of persons, compel them to give oral or written evidence on oath and to produce documents or information; b) examine and inspect information; c) receive evidence on affidavits; requisition relevant information from any office; and issue summons for witnesses or documents. (4) While inquiring into a complaint, the commission or any person authorized by the Commission, may examine any information on spot. (5)The Commission shall facilitate the application of the provisions of this Act and may: issue directives to public bodies for preservation, management, publication, publicity and access to information;	Information Act 2017 report both describing its own activities, including an overview of the audited accounts and providing an overview of the activities undertaken by all public bodies to implement this Act. This report shall be laid before the Parliament; (d) ensure that all the information under section 5 is made public; and (e) ensure implementation of this Act and the record to be made public under this Act.	 accordance with sub-section (1) of section of this Act; d) adopt a schedule of the fees public bodies may charges for providing information to applicant, in accordance with sub-section (2) of section 13 of this Act; d) approve or reject extensions to the maximum period that information may be kept confidential, in accordance with clause (f) of section 15 of this Act, e) compile a user-friendly handbook, in urdu and English, describing in easily comprehensible from the basis.
authorities cases which reasonably disclose evidence				rights established by and how

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
of criminal offences under this Act; (g) compile a comprehensive annual report both describing its own activities, including an overview of its audited accounts, and providing an overview of the activities undertaken by all public bodies to implement this Act, taking into account the information provided by individual public bodies pursuant to sub-section (2) of section 5 of this Act; and (h) have an accredited accountant conduct an audit of its accounts on an annual basis, and provide a copy of its audited accounts to the Provincial Assembly and the Department of Finance.	 (d) requisition information from any office; and (e) issue summons for witnesses or documents. (4) While inquiring into a complaint, any Commissioner subject to distribution of work by Chief Information Commissioner or any other person authorized by the Commission, may examine any information on spot.] (5) The Commission shall facilitate the application of the provisions of this Act and may– (a) issue directives to public bodies for preservation, management, publication 	prescribe the procedure for accessing information from a public body; advise and provide support to the Government to make necessary laws and procedures for implementation of the right to information; provide technical and other support to the public bodies for effective enforcement of right to information; conduct training of the Designated Officials; undertake mass awareness campaign to create awareness about the Act, rules and regulations; establish an information web- portal; compile a user handbook in Urdu, Sindhi and English, containing such information in easily comprehensible form and manner, as may reasonably be required by an applicant; and		to make a request for information under, this Act; f) refer to the appropriate authorities cases which reasonably disclose evidence of criminal offices under this Act; g) compile a comprehensive annual report both describing its own activities, including an overview of its audited accounts, and providing an overview of the activities undertaken by all public bodies to implement this Act, taking into account the information provided by individual public bodies pursuant to sub-section (2) of section 5 of this Act; and

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
(3) The Information	publicity and access to	i) compile guidelines for use by		h) have an accredited
Commission shall have the	information;	Designated Officials.		accountant conduct an audit
power to:		(6) The Commission shall		of its accounts on an annual
		prepare an annual report on the		basis, and provide a copy of
(a) monitor and report on the	(b) prescribe the procedure	implementation of the		its audited accounts to the
compliance by public bodies	for accessing information	provisions of this Act during a		Provincial Assembly and the
with their obligations under	from a public body;	financial year and submit it to		Department of Finance.
this Act;	nom a public body,	the Government.		
	(c) advise and provide	(7) The annual report of the		
(b) make recommendations to	support to the Government	Commission shall, in particular,		i) Compile guidelines for use
Government for reform both	to make necessary laws and	contain the following		by the public information
of a general nature and in	procedures for	information:		officers.
relation to specific public	implementation of the right	(a) status of right to information		officers.
bodies;	to information;	law, rules, regulations and		
		procedures;		
(c) make formal comments on	(d) provide technical and	(b) Progress on implementation		
any legislative or other legal	other support to the public	of the freedom of information		
proposals which affect the	bodies for effective	law, including district and		
right to information;	enforcement of right to	department-wise summaries of		
	information;	information requests showing		
(d) co-operate with or	(e) conduct training of the	current status of each		
undertake training activities	public information officers;	information request;		
for public officials on the right	public information oncers;	(c) Hurdles being faced in the		
to information and the	(f) undertake mass	implementation of freedom of		
effective implementation of	awareness campaign to	information law; and		
this Act; and	create awareness about the	(d) Budget, expenses and other		
	Act, rules and regulations;	organizational maters.		
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KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
 (e) publicize the requirements of this Act and the rights of individuals under it. (4) While deciding a complaint, the Information Commission shall consist of at least two members or one member and the Chief Information Commissioner and the decision of the Commission shall not be invalid on the ground of existence of any vacancy. 	 (g) establish an information web-portal; (h) compile a user handbook in Urdu and English, containing such information in easily comprehensible form and manner, as many reasonably be required by an applicant; and (i) compile guidelines for use by the public information officers. (6) The Commission shall prepare an annual report on the implementation of the provisions of this Act during a financial year by 31 August and shall lay it before Provincial Assembly of the Punjab.] (7) The annual report of the Commission shall, in particular, contain the following information:- 			

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
	(a) status of right to			
	information law, rules,			
	regulations and procedures;			
	(b) progress on			
	implementation of the			
	freedom of information law,			
	including district and			
	department-wise summaries of			
	information requests showing			
	current status of each			
	information request;			
	(c) hurdles being faced in the			
	implementation of freedom			
	of information law; and			
	(d) budget, expenses and			
	other organizational matters.			

20. POWER OF INFORMATION COMMISSIONS

a) For the implementation of the RTI laws, the respective RTI laws equip the information commissions with punitive powers.

b) The best practice is to attach fine with salary. The high inflation rate in Pakistan makes the specific amount unreasonable after some time.

c) Breaching orders of the information commissions is tantamount to contempt of court.

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
26. (1) The Information Commission shall have all	15. Penalty on public information official.— Where	15. Penalty on Designated Official. Where a Designated	20. Powers of the Information Commission— (1) The	18) 3. the Information Commission shall have the
powers, direct or incidental, as are necessary to undertake its	a public information officer has, without any reasonable	Official has, without any reasonable cause, refused to	Information Commission shall have all the powers, direct or	powers to:
functions as provided for in this Act, including full legal personality, and the power to acquire, hold and dispose of property.	cause, refused to receive an application, has not furnished information within time limits, or <i>malafidely</i> denied the request or knowingly gave	receive an application, has not furnished information within time limits, or with malafide intent denied the request or knowingly gave incorrect, incomplete or misleading	incidental, as are necessary to perform its functions as provided for in this Act and the power to acquire, hold and dispose of property including power to— a)	 (a) monitor and report on the compliance by public bodies with their obligations under this Act;
(2) The Information Commission shall also have the power to conduct inquiries, in relation to either a complaint or other matters connected with the proper	incorrect, incomplete or misleading information, the Commission may, after providing sufficient opportunity of defense to the public information officer,	information, the commission may, after providing sufficient opportunity of defence to the Designated Official, direct the said officer to pay fine which may extend to ten percent	monitor and report on the compliance by public bodies with their obligation under this Act; b) co-operate with or undertake training activities for public officials on the right	(b) make recommendations to Government for reform both of a general nature and in relation to specific public bodies;
implementation of this Act, and when conducting such an inquiry, the Information Commission shall have the powers of a Civil Court under Code of Civil Procedure (CPC) 1908 in respect of the	direct the public information officer to pay fine not exceeding two days' salary for each day of delay or to pay fine which may extend to fifty thousand rupees.	(10%) of his basic pay.	of access to information and the effective implementation of this Act; c) publicize the requirements of this Act and the rights of individuals thereunder; d) conduct inquiries in relation to an	(c) male formal comments on any legislative or other legal proposals which affect the right to information;
following matters: (a) summoning and enforcing the attendance of witnesses and compelling them to give			appeal and for this purpose shall have the powers of a civil court in respect for the following matters:	(d) co-operate with or undertake training activities for public officials on the right to information and the

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KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
oral or written evidence under oath; (b) requiring public bodies and to produce documents or things; (c) inspect the premises of public bodies; and (d) examining and inspecting			i. summoning and enforcing the attendance of witness and compelling them to give oral or written evidence on oath; and ii. requiring public bodies to produce records as defined in section 6 pertaining to the appeal; e) order a public body to disclose information to an applicant or to take such other reasonable measures as it may	effective implementation of this Act; and (e) publicize the requirements of this Act and the rights of individuals under it.
(3) When deciding a complaint, the Information			deem necessary to remedy any failure to implement the provisions of this Act; f) impose on the official a fine	4. The information Commission shall have all powers, direct or incidental, as are necessary to
Commission shall have the following powers: (a) to order a public body to disclose information to a			equivalent to his salary for one day, for a maximum of a hundred days, who has acted willfully to obstruct any activity which is required to be	undertake its functions as provided for this Act, and the power to acquire, hold and dispose of property.
requester or to take such other reasonable measures as it may deem necessary to compensate a requesters for any failure to respect the provisions of this Act;			undertaken by this Act; including preventing or delaying the disclosure of information to an applicant; g) appoint its employees in prescribed manner; and h) the Information Commission after	5. The information Commission shall also have the power to conduct inquires, in relation to either a complaint or other matters connected with the proper implementation of this Act,

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
(b) to impose a daily fine of upto Rs.250 per day,upto a maximum of Rs. 25,000, on any official who has acted wilfully to obstruct any activity which is required to be			determination of willful destruction of record shall refer such matters to the relevant agencies. (2) Non- compliance of a decision of the Information Commissioner	and when conducting such an inquiry, the information commission shall have the powers of a Civil Court under Code of Civil Procedure (CPC), 1908 in respect of the
undertaken by this Act, including with a view to preventing or delaying the disclosure of information to a requester; and			under the clauses (e) and (f) of sub-section (1) may, if it has not been appealed against within thirty days, be dealt with in the same way as contempt of court.	following matters: a) summoning and enforcing the attendance of witnesses and compelling the to give oral or written evidence under oath;
(c) to require a public body to take such general measures as may be required to address systematic failures to respect the provisions of this Act, including by appointing a				b) requiring public bodies and to produce document or things;
Public Information Officer, by conducting training for its employees, by improving its record management, by				c) inspect the premises of public bodies; andd) examining and inspection information
publishing information on a proactive basis and/or by preparing and publishing an annual report.				22. Where a public information officer has, without any reasonable cause, refused to received an application, has not

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
(4) A decision of the				furnished information Within
Information Commission				time limits, or malafidely
under sub-section (3) shall, if				denied the requests or
it has not been appealed				knowingly gave Incorrect,
against within 30 days, be				incomplete or misleading
registered with the Court of				information, the commission
the District and Sessions Judge				may, after Providing
of the concerned district and				sufficient opportunity of
any failure to respect the				defence to the public
decision shall be dealt with in				information officer to pay
the same way as any				fine not exceeding two days
contempt of court.				salary for each day of delay
				or to pay fine which may
				extend to twenty thousand
				rupees. Provided that
				imposition of such fine shall
				not adversely impact terms
				and conditions of his
				services; however, on
				repetition, the order for his
				designation to perform as
				information officer may be
				withdrawn and other person
				may be designated as
				information officer in his
				place.

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
21. FUNDING OF THE INFORMATION COMMISSIONS a) All RTI laws in Pakistan make it binding on the concerned governments to make sure that the information commission have sufficient funding.				
 a) All RTI laws in Pakistan make 27. (1) Government shall make such a budgetary allocation to the Information Commission as it may require to discharge its responsibilities effectively, including by establishing a secretariat and hiring the requisite staff to enable it to conduct its business properly, and shall provide the funds indicated through a reasonable schedule of payments throughout the year. (2) For purposes of implementing sub-section (1), the Information Commission shall present a budget proposal to Government. 	14. Allocation of funds.— The Government shall allocate adequate funds to the Commission to enable it to establish a secretariat, hire the requisite staff to conduct its business properly, and promote access to information among the public, public servants and civil society.	ernments to make sure that the inf 14. Government shall allocate adequate funds to the commission to enable it to establish a secretariat, hire the requisite staff to conduct its business properly, and promote access to information amongst the public, public servants and civil society.	21. Funding for the information Commission— The federal Government shall make annual budgetary allocation to the information commission to discharge its functional under this Act;	 21. (1) Government shall make such a budgetary allocation to the Information Commission as it may deem appropriate to discharge it responsibilities effectively, including hiring the requisite staff to enable it to conduct its business properly, and shall provide the funds indicated through a reasonable schedule of payment throughout the year. (2) For purpose of implementing sub-section (1), the Information Commission shall present a budget proposal to Government.

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021		
(3) The Chief Information Commissioner and Commissioners shall be entitled to such remuneration and allowances as the Government may determine.				 (3) The Chief Information Commissioner and Commissioners shall be entitled to such remuneration and allowances as the Government may determine. 		
	22 OFFENCES					

22. OFFENCES

a) Except Punjab and Pakistan federal RTI laws, all RTI in Pakistan laws provides for punishment for misuse of information obtained under the respective RTI laws. Sindh RTI laws provides for heavy fine of Rs100,000 and three months imprisonment. KP RTI laws provides for maximum Rs5,000 fine and up to two years imprisonment. Balochistan RTI laws also provide for up to two years imprisonment and fine which shall not be less than Rs10,000. These are very regressive provisions, causing deterrence to information requesters, and kill the very purpose of laws explained in the preamble. While all laws have very detailed list of the excepted information, how come the information which are not excluded can be misused or used for ulterior motives.

28. Offence(1) It is a criminal offence willfully to:(a) obstruct access to any record with a view to preventing the exercise of a right provided for in this Act;	16. Offence. – In addition to any other action under any other law, any person who destroys a record which at the time it was destroyed was the subject of an application for access to information, internal review or complaint, or otherwise obstructs access to information which is the	15 (1) Whosoever misuses the information obtained under this law with malafide intentions to exploit, the Information Commission may punish with a fine of Rs.1,00,000/- or an imprisonment of three months, or with both;	 22. Offences— (1) Any person who acts willfully to obstruct the implementation of this Act including by a) obstructing access to any information or record with a view to preventing the exercise of a right provided for in this Act; b) obstructing the performance by a public body 	 23) 1. Any person who; a. Destroys a record which at the time it was destroyed was the subject of an application for access to information, internal review or complaint;
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KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
(b) obstruct the performance	subject of an application,	15. (2) Whosoever misuses the	of a duty under this act; c)	b. Obstructs access to
by a public body of a duty	internal review or complaint,	information obtained under this	interfering with the work of	information which is the
under this Act;	with the intention of	law with malafied intentions to	the Information Commission;	subject of an application,
	preventing its disclosure	exploit, the Information	or (d) destroying a record	internal review or complaint,
(c) interfere with the work of	under this Act, commits an	Commission may, after	without lawful authority, shall	with intention of preventing
the Information Commission;	offence punishable with	providing sufficient opportunity	be punishable with a fine not	its disclosure under this Act;
or	imprisonment for a term	of defense to that person,	exceeding fifty thousand	
	which may extend to two	impose a penalty on that	Rupees. (2) In addition to any	
(d) destroy a record without	years or with fine which shall	person, which may extend to	other action that may be	a Obstructs the performance
lawful authority.	not be less than ten thousand	Rs.1,00,000/-	taken under any other law for	c. Obstructs the performance
	rupees or with both.		the time being in force, any	by a public body of a duty
(e) use the information		16. In addition to any other	person who willfully destroys	under this Act;
obtained for malafide		action under any other law, any	a record which at the time it	d. Destroys a record without
purposes with ulterior motives		person who destroys a record	was destroyed was the subject	lawful authority; Or
with facile, frivolous design.		which at the time it was	of an application for access to	
, C		destroyed was the subject of an	information or appeal, with	
(2) Anyone who commits an		application for access to	the intention of preventing its	
offence under sub-section (1),		information, internal review or	disclosure under this Act,	e. Uses the information
shall be liable to a fine not		complaint, or otherwise	commits an offence	obtained for malafide
exceeding rupees five		obstructs access to information	punishable with imprisonment	purposes with ulterior
thousand (5000) or		which is the subject of an	for a term which may extend	motives with facile; frivolous
imprisonment for a period not		application; internal review or	to two years or with fine	design.
exceeding two years.		complaint, with the intention of	which shall not be less than	
		preventing its disclosure under	one hundred thousand Rupees	
(3) All the offences mentioned		this Act, or violates any	or with both.	2. such person shall be
in sub-section (1), shall be		provision of this Act, shall		deemed to have committed
bailable, non- cognizable and		commit an offence punishable		an offence punishable with
triable by the District and				imprisonment for a term
	1			71

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	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
Sessions Judge of the concerned district, on the complaint file by the Information Commission.		with imprisonment for a term which may extend to two years six months or with fine which shall not be less than ten thousand rupees or (10%) percent of his basic pay or with both		which may extend to two years or fine which shall not be less than ten thousand rupees or with both.
a) all RTI laws provide for		AND BAR OF SUITS		
29 (1) No one may be subject to any legal, administrative or employment-related sanction,	17. Cognizance of offence under this Act. – A court shall not take cognizance of the	17. No Court shall entertain a suit, application or other proceeding in respect of any	23. Indemnity—No suit, prosecution or legal proceedings shall lie against	24. A court of competent jurisdiction shall

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
threat to health, safety or the environment. (2) For purposes of sub- section (1), wrongdoing includes the commission of a criminal offence, failure to comply with a legal obligation, a miscarriage of justice, corruption or dishonesty, or serious maladministration regarding a public body.	 application or other proceeding in respect of any decision made under this Act and the decision shall not be called in question otherwise than by way of an internal review or a complaint under the Act. 23. Indemnity. No suit, prosecution or other legal proceedings shall lie against any person for anything which is done in good faith or intended to be done in pursuance of this Act or any rules or regulations made under the Act. 	pursuance of this Act or any rules made under the Act.		administrative or employment related sanction for anything which is done in good faith or intended to be done in pursuance of this Act or any rules made there under.
		24. RECRUITMENT		
a) Only Pakistan federal RTI law	makes it binding on the Pakistar	n information commission to make	appointments through Federal Pu	ublic Service Commission.
			24. Recruitment in Information Commission— Excluding the Chief Information Commissioner	
COMPARATIVE ANALYSIS OF RIGHT TO I	NFORMATION LAWS IN PAKSITAN			73

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
			and commissioners, appointment of officers and staff in information commission from BS-16 and above shall be made through Federal Public Service Commission in line with the Federal Public Service Commission Ordinance, 1977 (XLV Of 1977)	
a) Only KP RTI law provides fo commission has been establishe	r the whistleblower protection	VHISTLEBLOWER PROTEC		n Act 2016. However, no such
30 (1) No one may be subject to any legal, administrative or employment-related sanction, regardless of any breach of a legal or employment obligation, for releasing information on wrongdoing, or which would disclose a serious threat to health, safety or the environment, as long as				

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021	
they acted in good faith and in					
the reasonable belief that the					
information was substantially					
true and disclosed evidence of					
wrongdoing or a serious					
threat to health, safety or the					
environment.					
(2) For purposes of sub-					
section (1), wrongdoing					
includes the commission of a					
criminal offence, failure to					
comply with a legal obligation,					
a miscarriage of justice,					
corruption or dishonesty, or					
serious maladministration					
regarding a public body.					
	26. PO	WER TO REMOVE DIFFIC	CULTIES		
a) All RTI laws in Pakistan empo	a) All RTI laws in Pakistan empowers the respective information commission to remove difficulties for giving effect to the provision of these laws.				
31. If any difficulty arises in	21. Power to Remove	19. If any difficulty arises in	28. Power to remove	26. If any difficulty arises in	
giving effect to the provisions	Difficulty. If any difficulty	giving effect to the provisions of	difficulty—If any difficulty	giving effect to the provision	
of this Act, the Government	arises in giving effect to the	this Act, the Government may,	arises in giving effect to any of	of this Act, Government may,	
may, by order in the Official	provisions of this Act, the	by order in the official Gazette,	the provisions of this Act, the	by order in the official	
Gazette, make such provisions	Government may, by order in	make such provisions not	Federal Government may	Gazette, make such	

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
not inconsistent with the provisions of this Act as appear to it to be necessary or expedient for removing the difficulty.	the official Gazette, make such provisions not inconsistent with the provisions of this Act as appear to it to be necessary or expedient for removing the difficulty.	inconsistent with the provisions of this Act as appear to it to be necessary or expedient for removing the difficulty.	make such order, not inconsistent with the provisions of this Act, as deemed necessary for the purpose of removing the difficulty; Provided that no such order shall be made after expiry of one year from the commencement of this Act.	provisions not inconsistent with the provisions of Act as appears to it to be necessary Or expedient for removing the difficulty.
a) All RTI laws in Pakistan empow laws.		R TO MAKE RULES / REG		tive implementation of the RTI
32. Government in consultation with the Information Commission may, by notification in the official Gazette, make rules for carrying out the purposes of this Act.	19.Powertomake rules (1)TheGovernment, in consultationwith the Commission and bynotification in the officialGazette, may make rules forcarrying out the purposes ofthis Act.(2)The rules shall alsoprovide elaboration of the	18. The Government in consultation with the commission may by notification in the official Gazette, make rules for carrying the purposes of this Act within sixty (60) days after establishment of the Commission.	 26. Power to make rules—The Federal Government may, by notification in the official gazette and within one hundred and twenty days from commencement of this Act, make rules for carrying out the purposes of this Act. 27. Powers to make regulations—The Information Commission may make 	 27. Government may, by notification in the official Gazette, make rules for carrying out the purposes of this Act. 28. Subject to the provision of the Act and the rules, the Commission may, by notification, in the official
COMPARATIVE ANALYSIS OF RIGHT TO I	NFORMATION LAWS IN PAKSITAN			76

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
	following provisions of this Act:- (a) procedure for proper maintenance, indexing and storage of information, including details of information to be published in an electronic form; (b) procedure for filing of request for information and a schedule of the costs for providing the information; (c) handling and internal review mechanisms; (d) information that shall be included in the annual report of each public body; (e) procedure for publishing, displaying and obtaining the annual report; (f) designation of public information officers, and if required, any other official		regulations, not inconsistent with the provisions of the rules made under section 26, regarding its internal procedures and, without limiting the generality for the forgoing, it may make regulations regarding (a) record management standards; and (b) fee that may be charged for requests; and (c) procedure for processing of appeals	gazette make regulations to give effect to the provisions of this Act and the rules framed thereunder.

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
	delegates, and their duties and responsibilities;			
	 (g) procedure for removal of a Commissioner, including definition of misconduct; (h) finances, budgeting and staffing related to the Commission and its secretariat; 			
	 (i) responsibilities of Commissioners, mechanism for taking decisions, quorum requirements and procedures in case of non- availability of one or more Commissioners; 			
	(j) provisions regarding imposition of penalties or fines; and			
	(k) any fees that may be charged by a public body in carrying out the provisions of this Act.			

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
	20. Power to Frame Regulations. Subject to this Act and the rules, the Commission may, by notification, frame regulations to give effect to the provisions of the Act and the rules			
a) All laws have repealed Freed	om of Information Laws and Ord	28. REPEAL		
33. The Khyber Pakhtunkhwa Right to Information Ordinance, 2013 (Khyber Pakhtunkhwa Ordinance No. VII of 2013) is hereby repealed.	25. Repeal. The Punjab Transparency and Right to Information Ordinance (IV of 2013) is hereby repealed.	23. The Sindh Freedom of Information Act, 2006 is hereby repealed.	29. Repeal—The Freedom of Information Ordinance, 2002(XCVI of 2002) is hereby repealed.	 29. The Balochistan freedom of information Act, 2005 (Act No. VI of 2005) is hereby repealed. (2) Notwithstanding the repeal of the freedom of information Act, 2005 (Act No. VI of 2005) hereinafter referred as the repealed Act, any rules, orders and notification issued, anything done, action taken, obligation, liability,

KP RTI Act 2013	Punjab Transparency and RTI Act 2013	Sindh Transparency and RTI Act 2016	Pakistan Right of Access to Information Act 2017	Balochistan RTI Act 2021
				penalty or punishment incurred, inquiry or proceeding commenced, officer appointed or person authorised jurisdiction or powers conferred under any of the provision of the repealed Act, if not inconsistent with the provision of this Act, shall continue to be in force,, and shall deemed to have been respectively made, issued, done, taken incurred, commenced, appointed, authorized, conferred under this Act.



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